

Wednesday, 06 March 2019

## Meeting of the Health and Wellbeing Board

Thursday, 14 March 2019

1.30 pm

Meeting Room 1, Pamona House, Oakview Close, Edginswell, Torquay, TQ2 7FF

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### Members of the Board

Paul Johnson, South Devon and Torbay Clinical Commissioning Group

Caroline Taylor, Director of Adult Services

Pat Harris, Healthwatch Torbay

Caroline Dimond, Director of Public Health

Elected Mayor, Gordon Oliver

Dr Liz Thomas, NHS England

Alison Botham, Director Children - Torbay/Plymouth City Council

Councillor Parrott

Councillor Stockman

Councillor Darling (M)

Councillor Barnby

Councillor Stubleby

### Non-voting Co-optee

Ian Ansell, Torbay Safeguarding Children Board

Alison Brewer, Primary Care Representative

Julie Foster, Torbay and Southern Devon Health and Care NHS Trust

Tara Harris, Executive Head of Community Safety

Alison Hernandez, Police and Crime Commissioner

Matt Johnson, Community Safety Partnership

Keith Perkin, Devon and Cornwall Police

David Somerfield, Devon Partnership NHS Trust

Tanny Stobart, Community Development Trust

Patricia Teague, Ageing Well Assembly

Ann Wagner, Torbay and South Devon NHS Foundation Trust



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# HEALTH AND WELLBEING BOARD AGENDA

1. **Apologies**  
To receive any apologies for absence, including notifications of any changes to the membership of the Committee.
2. **Minutes** (Pages 4 - 6)  
To confirm as a correct record the Minutes of the Health and Wellbeing Board held on 13 December 2018.
3. **Declaration of interest**
- 3(a) **To receive declarations of non pecuniary interests in respect of items on this agenda**  
**For reference:** Having declared their non pecuniary interest Members may remain in the meeting and speak and, vote on the matter in question. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.
- 3(b) **To receive declarations of disclosable pecuniary interests in respect of items on this agenda**  
**For reference:** Where a Member has a disclosable pecuniary interest he/she must leave the meeting during consideration of the item. However, the Member may remain in the meeting to make representations, answer questions or give evidence if the public have a right to do so, but having done so the Member must then immediately leave the meeting, may not vote and must not improperly seek to influence the outcome of the matter. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.  
  
(**Please Note:** If Members and Officers wish to seek advice on any potential interests they may have, they should contact Governance Support or Legal Services prior to the meeting.)
4. **Urgent items**  
To consider any other items that the Chairman/woman decides are urgent.
5. **NHS Long Term Plan - Devon Local Plan** (Pages 7 - 9)  
To consider a report that sets out the steps for developing a local plan in the context of the national Long Term Plan.
6. **Director of Public Health Annual Report** (To Follow)  
To note the above.
7. **Mental Health and Emotional Wellbeing Update** (Verbal Report)  
To note the presentation.
8. **Impact of First Response** (Verbal Report)  
To note a presentation.

9. **Transformation Funding - Developing the Triple Aim 2019-20 Update and Next Steps** (Pages 10 - 32)  
To consider a report on the above.
10. **Progress report on the Domestic Abuse and Sexual Violence Strategy for Torbay 2018-2022** (Pages 33 - 37)  
To note the report.
11. **Highlight Report - Multiple Complex Needs - Alliance Development** (Pages 38 - 39)  
To note the progress made since the Health and Wellbeing Board held on 13 December 2018.
12. **Highlight Report - Shifting the Focus to Prevention and Early Intervention** (Pages 40 - 42)  
To note the report.
13. **Highlight Report - Health Protection** (Pages 43 - 89)  
To note the above report.



## Minutes of the Health and Wellbeing Board

13 December 2018

-: Present :-

Tara Harris, Tanny Stobart, Caroline Taylor, Pat Harris, Councillor Julien Parrott, Councillor Jackie Stockman, Councillor Jane Barnby, Councillor Di Stubley and Keith Perkin

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### 77. Apologies

Apologies for absence were received from Alison Brewer, Paul Johnson, Matt Johnson who was represented by Mark Cottrell, Ann Wagner who was represented by Shelley Machin, Alison Botham and Caroline Dimond who was represented by Bruce Bell.

### 78. Minutes

The Minutes of the Board held on 6 September 2018 were confirmed as a correct record and signed by the Chairwoman.

Caroline Taylor, Director of Adult Services and Housing provided an update on Minute 72 regarding the Mental Health Strategy and informed the Board that the strategy had not yet been approved following feedback and was being amended to take account of the comments made by the Board.

The Chairwoman requested all Board Members consider the priorities contained within the Health and Wellbeing Strategy, their role and their organisations strengths and feedback to her where partners can work together going forward.

### 79. Sustainability and Transformation Partnership - Commitment to Carers

The Board noted that carers services across the Sustainability and Transformation Partnership footprint have worked together to develop a Devon-wide commitment to carers. It has been agreed in principle by Torbay Council and South Devon NHS Foundation Trust and will be formally agreed by the STP's Programme Delivery Executive Group. The aim is to have six organisations with action plans in place by March 2019, public facing services can also adopt tools to aid early identification of carers in order to assist the person to recognise themselves as carers.

Resolved:

That the Health and Wellbeing Board supported the Devon-wide commitment to carers.

**80. Area of Focus - Development of a strategy to tackle the challenges faced by those with multiple complex needs**

The Board received a presentation on the development of a strategy to tackle the challenges faced by people with multiple complex needs. Jude Pinder, Advanced Public Health Practitioner informed Members that she was posed the challenge to quantify the number of adults with multiple complex needs in Torbay, due to different definitions a definitive number proved very difficult. What became apparent was by commissioning services, providers were being made to compete against each other and despite everybody trying their hardest all the needs of clients were still not being met. As commissioners a significant amount of data and evidence of outcomes is required resulting in the providers having to reduce the level of interaction with clients resulting in questions about whether outcomes based commissioning actually works.

Jude challenged whether consideration should be given to a new approach which embraces complexity and accepting complex systems cannot be controlled. Moving to an alliance contract model would formalise co-operative working and culture change, contracts would be built on joint risk and responsibility, joint planning of services and budget and joint staff days to develop vision and plan the journey. Partners were asked to consider and identify their organisations contact with clients with complex needs and question whether there are services that partners commission or provide that would be able to work more effectively and more creatively in an alliance contract.

The Board supported the approach of alliance commissioning and welcomed a model that placed the person at the centre and recognised the need for partners to engage to ensure the alliance is successful.

**81. Area to Sponsor - Prevention, Self Care and Wellbeing Board Review**

Members noted a report that provided a review of the Prevention, Self-Care and Wellbeing Board. The Board was informed that the programme of work was now at a stage where those actions that can help people stay healthy are defined and developed. Subsequently the focus had shifted to the implementation of the enabling products and processes to ensure they became embedded in practice. The agenda for the Prevention Board had also evolved from an assurance function that holds the system to account for work on prevention to becoming a group that acts as a forum to facilitate learning from prevention initiatives that are being implemented across Torbay and South Devon.

The Board requested Bruce Bell make direct contact with Healthwatch, Police, Fire and Torbay and South Devon NHS Foundation Trust colleagues to ensure enabling products are fully embedded and celebrate the work being undertaken.

**82. Area to Sponsor - Implementation of Healthy Torbay Framework**

The Board received an update on the Healthy Torbay Framework. Members were advised that the framework had been split into three parts:

- Business as usual – includes current, ongoing delivery against a number of topics that impact upon the wider determinants of health;
- Development and delivery of healthy towns approach, the purpose of which is to unlock potential to improve health and wellbeing, develop communication channels in order to better target information and gather insights about residents, capture community identified town concepts of health and wellbeing and complement other local initiatives such NMoC and social prescribing.
- Steering Group and Development Workshop.

The Board noted the achievements of the last six months and the priorities for the future and challenged the sustainability of progress given the reliance on external funding bids. The Board requested the Director of Public Health invite Duncan Selbie to visit and discuss the approach of the Healthy Torbay Framework.

**83. Impact of First Response Services**

This item was deferred until the next meeting.

**Title:** NHS Long Term Plan – Devon Local Plan

**Wards Affected:** All

**To:** Health and Wellbeing Board      **On:** 14 March 2019

**Contact:** Ross Jago

**Telephone:** 01626 204902

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On the 7 January the NHS long term plan was launched. The Plan set out how the NHS will move to a new service model in which patients get more options, better support, and properly joined-up care at the right time in the optimal care setting. It also expressed the action the NHS will take to –

- strengthen its contribution to prevention and health inequalities,
- improve care quality and outcomes,
- tackle current workforce pressures and support staff
- upgrade technology and digitally enabled care across the NHS.
- put the NHS back onto a sustainable financial path.

The purpose of this agenda item is to consider the presentation and discuss the opportunities to influence the local response to the NHS Long Term Plan.

That the Health and Wellbeing Board are recommended to approve the local plans in respect of the NHS Long Term Plan.

## Appendices

NHS Long Term Plan summary.

## Background Papers:

The following documents/files were used to compile this report:

<https://www.longtermplan.nhs.uk/online-version/>

# The NHS Long Term Plan – a summary

**Find out more:** [www.longtermplan.nhs.uk](http://www.longtermplan.nhs.uk) | **Join the conversation:** #NHSLongTermPlan

Health and care leaders have come together to develop a Long Term Plan to make the NHS fit for the future, and to get the most value for patients out of every pound of taxpayers' investment.

Our plan has been drawn up by those who know the NHS best, including frontline health and care staff, patient groups and other experts. And they have benefited from hearing a wide range of views, whether through the 200 events that have taken place, and or the 2,500 submissions we received from individuals and groups representing the opinions and interests of 3.5 million people.

This summary sets out the key things you can expect to see and hear about over the next few months and years, as local NHS organisations work with their partners to turn the ambitions in the plan into improvements in services in every part of England.

## What the NHS Long Term Plan will deliver for patients

These are just some of the ways that we want to improve care for patients over the next ten years:

### Making sure everyone gets the best start in life

- reducing stillbirths and mother and child deaths during birth by 50%
- ensuring most women can benefit from continuity of carer through and beyond their pregnancy, targeted towards those who will benefit most
- providing extra support for expectant mothers at risk of premature birth
- expanding support for perinatal mental health conditions
- taking further action on childhood obesity
- increasing funding for children and young people's mental health
- bringing down waiting times for autism assessments
- providing the right care for children with a learning disability
- delivering the best treatments available for children with cancer, including CAR-T and proton beam therapy.

### Delivering world-class care for major health problems

- preventing 100,000 heart attacks, strokes and dementia cases
- providing education and exercise programmes to tens of thousands more patients with heart problems, preventing up to 14,000 premature deaths
- saving 55,000 more lives a year by diagnosing more cancers early
- investing in spotting and treating lung conditions early to prevent 80,000 stays in hospital
- spending at least £2.3bn more a year on mental health care
- helping 380,000 more people get therapy for depression and anxiety by 2023/24
- delivering community-based physical and mental care for 370,000 people with severe mental illness a year by 2023/24.

### Supporting people to age well

- increasing funding for primary and community care by at least £4.5bn
- bringing together different professionals to coordinate care better
- helping more people to live independently at home for longer
- developing more rapid community response teams to prevent unnecessary hospital spells, and speed up discharges home.
- upgrading NHS staff support to people living in care homes.
- improving the recognition of carers and support they receive
- making further progress on care for people with dementia
- giving more people more say about the care they receive and where they receive it, particularly towards the end of their lives.



## How we will deliver the ambitions of the NHS Long Term Plan

To ensure that the NHS can achieve the ambitious improvements we want to see for patients over the next ten years, the NHS Long Term Plan also sets out how we think we can overcome the challenges that the NHS faces, such as staff shortages and growing demand for services, by:

- 1. Doing things differently:** we will give people more control over their own health and the care they receive, encourage more collaboration between GPs, their teams and community services, as 'primary care networks', to increase the services they can provide jointly, and increase the focus on NHS organisations working with their local partners, as 'Integrated Care Systems', to plan and deliver services which meet the needs of their communities.
- 2. Preventing illness and tackling health inequalities:** the NHS will increase its contribution to tackling some of the most significant causes of ill health, including new action to help people stop smoking, overcome drinking problems and avoid Type 2 diabetes, with a particular focus on the communities and groups of people most affected by these problems.
- 3. Backing our workforce:** we will continue to increase the NHS workforce, training and recruiting more professionals – including thousands more clinical placements for undergraduate nurses, hundreds more medical school places, and more routes into the NHS such as apprenticeships. We will also make the NHS a better place to work, so more staff stay in the NHS and feel able to make better use of their skills and experience for patients.
- 4. Making better use of data and digital technology:** we will provide more convenient access to services and health information for patients, with the new NHS App as a digital 'front door', better access to digital tools and patient records for staff, and improvements to the planning and delivery of services based on the analysis of patient and population data.
- 5. Getting the most out of taxpayers' investment in the NHS:** we will continue working with doctors and other health professionals to identify ways to reduce duplication in how clinical services are delivered, make better use of the NHS' combined buying power to get commonly-used products for cheaper, and reduce spend on administration.

## What happens next

Sustainability and Transformation Partnerships (STPs) and Integrated Care Systems (ICSs), which are groups of local NHS organisations working together with each other, local councils and other partners, now need to develop and implement their own strategies for the next five years.

These strategies will set out how they intend to take the ambitions that the NHS Long Term Plan details, and work together to turn them into local action to improve services and the health and wellbeing of the communities they serve – building on the work they have already been doing.

This means that over the next few months, whether you are NHS staff, a patient or a member of the public, you will have the opportunity to help shape what the NHS Long Term Plan means for your area, and how the services you use or work in need to change and improve.



To help with this, we will work with local Healthwatch groups to support NHS teams in ensuring that the views of patients and the public are heard, and Age UK will be leading work with other charities to provide extra opportunities to hear from people with specific needs or concerns.

## Find out more

More information is available at [www.longtermplan.nhs.uk](http://www.longtermplan.nhs.uk), and your local NHS teams will soon be sharing details of what it may mean in your area and how you can help shape their plans.

**Title:** **Transformative Funding - Developing the Triple Aim 2019-20 Update and Next Steps**

**Wards Affected:** All

**To:** Health and Wellbeing Board      **On:** 14 March 2019

**Contact:** John Bryant

**Telephone:** 01803 207896

**Email:** John.bryant@torbay.gov.uk

**1. What has been achieved in the past six months?**

- 1.1 The grant award for the iBCF 2018/2019 has been approved and committed against 36 project schemes, all of which are intended to collectively support the three iBCF aims:
- Meeting adult social care needs
  - Reducing pressures on the NHS, including supporting more people to be discharged from hospital when they are ready
  - Ensuring that the local social care provider market is support
- 1.2 A number of these commitments have progressed to fruition, some being fully completed and ended, some being completed as implemented ongoing system changes and others are progressing through the required recruitment and procurement processes.
- 1.3 It is pleasing to report that the interactions with the provider market both care homes and domiciliary care are increasingly positive having been supported by initiatives through this fund, releasing the energy and innovation that exists within these partners.
- 1.4 The inception of the Development and Improvement Unit, which is now working across the Integrated Care System (system in its broadest sense to include all providers e.g. independent and voluntary organisations) will provide support for the development and innovation of new schemes and projects. This work also includes supporting existing project commitments to reach maturity, build capacity within the system and develop multiple longer term benefits delivering on the fund criteria.

## **2. What are the blockages?**

- 2.1 Despite the ambition, energy and endeavour demonstrated by officers and the workforce across the system, out of which all the project schemes have grown; time, capacity and availability of skill sets have at times conspired to constrain the progress of some project schemes.
- 2.2 This has been identified as a risk to the pace and implementation of projects. This is now being addressed. One response has been the production of the Development Unit and recruitment of a manager and subsequent team to increase the skill sets, capacity and dedicated time to support the IBCF projects.

## **3. What is the planned activity for the next six months**

- 3.1 A review of the existing schemes for learning points for scheme allocation to date.
- 3.2 With the additional capacity that now exists, and the planned recruitment for additional capacity that will sit within the Development Unit the existing project schemes will be reviewed, re-assessed and supported to deliver.
- 3.3 As part of this review, individual project schemes will be audited to ensure risk and delivery are being effectively managed. Service Level Agreements, contracts and procurements are compliant, and existing commitments are deliverable, sustainable and transformative.
- 3.4 Service level agreements will be in place where internal transfers of funds are made and outcome measures will be applied to all new and existing schemes where it's identified that these do not exist.
- 3.5 Processes will continue to be reviewed and refined and this will include the applications and sign-off process to ensure the process is accessible to those in the wider community
- 3.6 The work with the independent, voluntary and community organisations will be further developed and collaborative innovations and working will be encouraged and support provided to develop applications to the fund
- 3.7 The BCF board's governance continues to be effective and its membership will continue to be reviewed to ensure this remains the case
- 3.8 Planning for the next two years and beyond will likewise need to begin now, so the leaning from the existing processes, project schemes and outcomes will inform future funding decisions, opportunities and project scheme design.

## **4. Recommendations**

### **4.1** That the Health and Wellbeing Board support:

- i) the ongoing direction of travel for the Integrated and Better Care Fund (iBCF) for 2019/20 being aligned with the existing principles as administered by the Better Care Fund (BCF) board as set out in Appendix 1 to the submitted report; and
- ii) the ongoing development, engagement and funding of solutions produced by the wider system, independent, community and voluntary partners.

## **Appendices**

Appendix 1 Transformative Funding - Developing the Triple Aim  
2019-20 Update and Next Steps

### **Background Papers:**

The following documents/files were used to compile this report:

Health & Wellbeing Board Report: Adult Services Better Care Fund v1.1

Transformative Funding - Developing the Triple Aim 16 March 2018

<b>Title</b>	<b>Transformative Funding - Developing the Triple Aim 2019_20 Update and Next Steps</b>		
<b>Prepared for</b>	Health and Wellbeing Board	<b>Date of Meeting</b>	March 2019
<b>Prepared by</b>	John Bryant John.bryant@tobay.gov.uk	<b>Contributors</b>	Peter White Fran Mason
<b>Director</b>	Caroline Taylor Director of Adult Services and Housing		
<b>Date</b>	04 March 2019	<b>Version</b>	1.0

### BACKGROUND

The Board's consideration and support of the recommendations in the March 2018 paper Transformative Funding – Developing the Triple Aim has enabled significant developments in the care market. Of particular note is the development and self-reported collaboration both between the care homes, and in the domiciliary care sector. One notable measure of the success is that all care requirements for domiciliary care are being met bar six where packages of care are presently being sought. This is the lowest in memory and testimony to integrated working across the system. This has been despite a particularly challenging period for some providers. The close working of the providers and shared effort of colleagues in the ICO being supported by council officers has produced good outcomes.

During the period of the Integrated & Better Care Fund (iBCF) delivery boards have been created with primary care, care providers, executives of Torbay and South Devon NHS Foundation Trust (ICO), Torbay & Southern Devon Clinical Commissioning Group (CCG) and the Local Authority all working and developing joint solutions.

The work that has been undertaken has also supported successful applications for additional funding which has been obtained from Health Education England (in respect of workforce and system mapping) and NHS England (to look at how successful learning from the national programme for Enhanced Care in Care Homes can be transferred to domiciliary care in Torbay).

The Integrated and Better Care Fund (iBCF) has three conditions attached to it:

According to the grant determination, the funding can be spent on three purposes:

- 1 Meeting adult social care needs
- 2 Reducing pressures on the NHS, including supporting more people to be discharged from hospital when they are ready
- 3 Ensuring that the local social care provider market is supported

There has been and continues to be success against these criteria.

Additionally the Better Care Fund (BCF) encouraged consideration of investment and development of the NHS High Impact Changes. The ICO's self-assessment of these appears as Annexe 1 and attests to the good work being done and the difference the funds are making.

Primary care and the independent sector providers we recognised as being key contributors in the transformation of care, and that they have much to offer. This report is able to confirm the significant input that has come from both of these sectors of our system over the last 18 months and their contribution continues to develop.

The Care Collaboration Meetings with providers have proved hugely successful and generative in terms of relationships and engagement is solution production and delivery; similarly primary care have brought

additional energy and perspective resulting in leveraging the good work such as standardising training for quality and capacity across the system.

Innovative approaches were trialled and there were great results such as the use of activity camps in the summer. These supported care workers with childcare, enabling the system to maintain care worker capacity (avoiding the necessity for care workers to be absent as more economic to stay home than afford childcare) as well as offering young people interesting and health beneficial activity. Almost 600 places were used during the few weeks of the summer holidays with encouraging feedback from both the care homes and nine domiciliary care organisations along with that from the care-working parents and the children.

## ALLOCATIONS AND SPEND

The projects to which funds were allocated in 2017/18 have now been completed. These were clearly designed to improve care and to support the grant conditions.

Whilst a number of these items were laying foundations for further work and decision making as to the direction of resources and other funding where possible, clear measures were sought. As an example, most recently in the January report to Ministry of Housing, Community and Local Government in respect of the winter pressures an additional 5,232 hours of domiciliary care capacity (Oct 18 – Jan 19) were recorded as having been obtained through the innovative approach of using live-in care and flexible working.

### SUMMARY OF IBCF PROJECTS 2017/18

iBCF Projects 2017/18	HIC (NHS High Impact Change)	Torbay System Impact	Complete In-progress Withdrawn	Summary
Extension of TSDFT Care Home Education and Support Team (CHEST)	8	B	Complete	Older People Mental Health Team. Service provides education and support to service providers who support and manage people with complex needs and behaviours. Work is progressing and demonstrating success.
Mental Health and DPT	7	D	Complete	Resource to support improved assessment and access to mental health services
Proud to Care South West	5	A	In-progress	Social marketing campaign Sept-Nov 2018 Care Ambassadors launch March 2019
Leadership development in care homes	8	B	Complete	Really positive engagement from providers with feedback being 'it has brought the care back into care'
Development of the out of hospital care system	4	C	Complete	Successful resourcing bringing in 400hr per week of extra capacity from outside of Torbay
Market Development Analysis – Institute of Public Care	7	C	Complete	Consultants recruited to support the development of the care home market. This work has proven successful and is now near completion.
Transition Worker	2	E	Complete	Social work post that is working to support the transition of young people from Children's Services to Adult Social Care.

Health Care Videos	5	F	Complete	Suite of videos filmed and published Widely welcomed and appreciated by the voluntary organisations, Health watch and family carers
Market Analysis for Care Homes (see also Transformation Funding)	8	B	Complete	Review of older people's care homes in Torbay. The focus of the review centred on an analysis of the current market, its sustainability and ability to meet the changing and complex needs of older people. Identifying and prioritising where interventions and support would improve capacity, delivery and improve market stability.
LD Peer Review	7	E	Complete	Review undertaken by the Local Government Association (LGA). A plan of action was set out with a number of theme areas. These have now been successfully completed within the required time scale, with the exception of LD partnership board. However, this has been prioritised and is being progressed with the expectation that recruitment will be completed by May 2019.
Non-injured fallers	3	B	Complete	Lifting and support equipment made available across the bay
City & Guilds Accreditation	4	A	Complete	Standardised training and transferable qualifications now being used by providers
Low Cost Packages / Eligibility Criteria - Age UK	7	B	Complete	Reviewing domiciliary packages of care. Reviewing tasks aimed at increasing capacity within the market.

These projects were spent across a range of areas to ensure spread of funding across the system

#### IBCF PROJECTS 2018/19

Building on the success of 2017/18 the iBCF board made commitment to initiatives that were both

- Short term and long term
- Stabilising and transformational
- Building on success and experimental
- Awards to public and independent / voluntary sectors
- Amounts that were small through to million pound allocations

A list of the schemes is included in Annexe 2 and continues the approach to ensure funds are distributed across both market sectors and providers

INTEGRATED AND BETTER CARE FUND (IBCF)

Amount £	Allocation to	
£7.749m	<p><b>iBCF total 2019/20</b></p> <p>There will be a continued focus on Demand (through prevention and early intervention), Capacity (workforce and care-force) and Cost.</p> <p>In line with the existing principles and approach this will be distributed by the Better Care Fund board across the market and system both through direct applications and 'development' funds e.g. Residential and Nursing Homes Market Shaping Fund, as well as through allocation to Torbay and South Devon NHS Foundation Trust in pursuance of the High Impact Changes underpinning the iBCF criteria</p>	

It is considered that it will be of great benefit to have increased focus on the prevention and early intervention agenda, including the development of assistive technologies and the associated response and support mechanisms from organisation and the communities.

Additionally, opportunities are actively being sought with neighbouring authorities to leverage activities, share learning and work collaboratively. This will be particularly beneficial in regard to prevention and early intervention proposals as well as infrastructure developments to support the market such as the e-platform which is a workstream within the Living Well@Home programme allocation.

Whilst many of these initiatives will deliver impacts in the short term, it is recognised that for some of these investments the impact may not be seen for some time. However, the ability to have a sound approach to the management of the programme/projects/investment will provide assurance and review points as to the application of the funds, and the anticipated work being delivered.

## GOVERNANCE

The robust governance that was put in place, which includes multiple system partners such as the Torbay and South Devon CCG, Torbay and Southern Devon NHS Foundation Trust, Devon Partnership Trust, Public Health, has proved effective.

The mandatory returns to NHS England and the Ministry of Housing, Communities and Local Government have all been accepted on first submission.

With the commitment to longer term and transformational working the board recognises the need to continue to develop the oversight and support processes to optimise the opportunity afforded by the iBCF funding. To this end the Development and Improvement Unit has been created which will bring further skills, expertise, oversight and support to the development, administration and delivery of the funded initiatives.

This is considered to be particularly supportive of the voluntary, community and independent sector providers and organisations in assisting them to bid for funds and deliver their projects. This is seen as part of the duty within the Care Act 2014 to support and facilitate the local market as well as the criteria for the fund.

This supports extends to identifying the learning from all the investments that the board makes; this includes those that delivered on their anticipated outcomes and also those where the outcomes were either exceeded or unachieved. The reflective practice and development of the understanding of the success factors and barriers across the system as it evolves is considered to be an additional value added element to the iBCF work, which will create knowledge and improved delivery of projects / changes into the future.

## METRICS AND MEASURES

For a number of the community based schemes and experimental work the development of metrics and measures will be a challenge. There will be support available to assist applicants with this and to explore what



can be put in place that will not only provide assurance but enables an evidence base for business cases which achieve revenue funding, embedding and scaling these initiatives within the system as well as meeting the principles previously established.

## PRINCIPLES

The principles set out in the March 2018 paper have with the support of the Health and Wellbeing Board, been demonstrated as being sound and it is proposed that these continue to be used for the ongoing administration of the Better Care Fund

The necessity to move at pace and extract optimum value from this opportunity will be supported by the following principles:

- Fast (auditable) decision making delegated to lowest level
- Acceptance of calculated risk taking
- Proportionate business cases (note point 2)
- Resource planning and commitment
- Sound project management and governance – pace maintained, scope or timing drift avoided or reported early
- Reflective practice – deriving learning and advantage from all schemes +/- direct success/outcomes
- Full term funding commitment with milestones – Stage payments to manage spend over the course of the project.
- Co-design and co-production whilst ensuring effective decision making and project pace
- Adopt, adapt, accelerate learning from elsewhere (inter)nationally – examples:
  - Housing First – Finland
  - Buurtzorg – Nederland
  - Enhanced Care in Care Homes – Leeds
  - Dementia Villages – Nederland
  - Flexible reablement facilities - look up GP practice
  - Primary Care data sharing agreement – look up – London
- Do nothing ourselves that someone else can do better or more efficiently

## PARTNERSHIP WORKING

This was described in the paper of March 2018 and it is pleasing to report to the Health and Wellbeing Board the ongoing development of Torbay's partnership approach. The Leadership in Care Homes work goes much beyond the title producing highly supportive interactions and peer to peer networks, whilst the Care Collaboration Meetings and representation of providers on system boards including those of the STP (Sustainability and Transformation Partnership) have produced meaningful engagement, solution finding and commitment to joint quality and capacity endeavours. The use of the iBCF to support and foster this work has been hugely valuable.

## RECOMMENDATION

The Health and Wellbeing Board are asked to:

1. Support the ongoing direction of travel for the Integrated and Better Care Fund (iBCF) for 2019/20 being aligned with the existing principles as administered by the Better Care Fund (BCF) board.
2. To support the ongoing development, engagement and funding of solutions produced by the wider system, independent, community and voluntary partners.

**Better Care Fund  
Template Q3 2018/19**

**4. High Impact Change Model**

Selected Health and Wellbeing Board:

Torbay

**Challenges**

Please describe the key challenges faced by your system in the implementation of this change

**Milestones met during the quarter / Observed Impact**

Please describe the milestones met in the implementation of the change or describe any observed impact of the implemented change

**Support Needs**

Please indicate any support that may better facilitate or accelerate the implementation of this change

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						Narrative			
		Q1 18/19	Q2 18/19	Q3 18/19 (Current)	Q4 18/19 (Planned)	If 'Mature' or 'Exemplary', please provide further rationale to support this assessment	Challenges	Milestones met during the quarter / Observed impact	Support needs
Chg 1	Early discharge planning	Exemplary	Exemplary	Exemplary	Exemplary	Robust pre assessment in place for elective care with a link to community services and night sitting. New discharge hub implemented.	There are general challenges around the implementation of this, staff support and training to fully embed a change in culture.	discharge hub implemented and continuing to embed	None at this time

**Systems to monitor patient flow**

Mature

Mature

Mature

Mature

We have a good process and information for acute services, community services dom. care and Rapid response/reablement services. Being an integrated care system, for social and health care means has allowed joined up systems of patient flow to develop.

Torbay performs well on DToC but there is still room for improvement and additional capacity in domiciliary care will support this. Challenges in the markets regarding recruitment and retention means that whilst we have systems in place to closely monitor patient flow we are challenged to meet the demand that flow presents. Also, care home sufficiency with regard to quality and complex needs

Dom care provider event held. Governance structure for dom care transformation in place.

None at this time

Chg 3	Multi-disciplinary/ multi-agency discharge teams	Mature	Mature	Mature	Mature	We have joint teams and discharge to assess processes in place alongside MDTs. We want to ensure complex assessments and CHC assessments are done outside hospital and link to our short term offer. We aspire to be exemplary as part of the delivery of our care model	We want to ensure complex assessments and CHC assessments are done outside hospital and that all clients are offered a short term offer in the first instance. We want to expand the make up of the multi-agency teams to include voluntary sector organisations	This is on course for continued delivery and is ongoing. Success will be measured via the Care model dashboard reporting. As such, we feel we are moving to a mature model given the length of time we have been integrated and working across both departmental and organisational boundaries.	None at this time
Chg 4	Home first/discharge to assess	Established	Established	Established	Established		None	Trusted Assessor Model is now in place across Torbay and South Devon	None at this time

<p>Chg 5</p>	<p><b>Seven-day service</b></p>	<p>Established</p>	<p>Established</p>	<p>Established</p>	<p>Established</p>		<p>Finances to change the way services are delivered across 7 days.</p>	<p>Our measures for success will be Short term offer in place which matches demand and sufficient domiciliary care and care home capacity to pick up all packages when requested and ability to undertake assessment in a timely manner.</p>	<p>None at this time</p>
<p>Chg 6</p>	<p><b>Trusted assessors</b></p>	<p>Exemplary</p>	<p>Exemplary</p>	<p>Exemplary</p>	<p>Exemplary</p>	<p>As an integrated health and social care organisations, there are already robust places in place with different areas which have enabled the Trusted Assessor model to become the standard.</p>	<p>Whilst this is in place across health and social care there is work to do in relation to embedding Trusted Assessor throughout the community care market. This</p>	<p>Trusted Assessor Model is now in place across Torbay and South Devon</p>	<p>None at this time</p>

**Focus on  
choice**

Mature

Mature

Mature

Mature

Discharge planning and involvement of patients and/or carers is paramount Principles of SAFER embedded Early identification of Patients needs using complex icon applied at point of admission to hospital. Triaged by Complex Discharge team and early engagement with patient and family to explore discharge options working within estimated date of discharge. Comprehensive

In periods of challenged capacity in our system, the time taken for patients or their families to choose their preferred placement where appropriate, is creating delays.

We are continuing to increase knowledge of and embed a 'strengths based approach' to care. We have strengthened quick access to Direct Payments, this needs further embedding Additionally we have completed Standard Operating procedure

None at this time

work is allied to Making Every Contact Count and Strengths Based Working. Such cultural change work always requires time and persistence. This commitment is clear.

**Enhancing health in care homes**

Established

Established

Established

Established

Discharge policy including choice letters to improve family engagement. Discharge Coordinator based on a ward who is able to discuss signpost to services available within the community

Bringing together the many different facets of this framework requires time.

(SOP) for Complex icon as well as imbedding the early use of the complexity icon with Discharge Coordinators and ward Staff.

We have increased our clinical capacity within our QAITT team to improve support to care homes; further funded education for care homes through our mental health team, supported our care homes with pharmacy support.

None at this time

### Hospital Transfer Protocol (or the Red Bag scheme)

Please report on implementation of a Hospital Transfer Protocol (also known as the 'Red Bag scheme') to enhance communication and information sharing when residents move between care settings and hospital.

		Q1 18/19	Q2 18/19	Q3 18/19 (Current)	Q4 18/19 (Planned)	If there are no plans to implement such a scheme, please provide a narrative on alternative mitigations in place to support improved communications in hospital transfer arrangements for social care residents.	Challenges	Achievements / Impact	Support needs
UEC	Red Bag scheme	Plans in place	Plans in place	Plans in place	Plans in place		To understand the scale of the need and to ensure that any implementation is communicated effectively to staff.	N/A	none at this time



Annexe 2 – Investment Tracker 2018/19

No	Project Name	Lead	Approval Status	Funds Through (Organisation)	Total Project Cost - As taken from Application Forms	PURCHASE ORDER RAISED	ORDER VALUES	Update as at February 2019
1	<b>Kinetics Sport Group (Child Holiday Placements)</b>	John Bryant	Approved	Council	£ 35,000	276963	£ 26,400	Complete
2	<b>Supporting effective reablement and admission avoidance through TEC</b>	Sarah Jones	Approved - With conditions		£ 300,000	280607	£ 300,000	Small spend in this financial year due to late start with Posts. We anticipate we will spend the full £150k in 19/20 as follows: 1 OT assessment worker, 1 HSCC admin and referral support and the balance of funds spent on promotion and TECS kit to facilitate innovation. The low spend in 18/19 is mainly due to the two posts being delayed through the NHS bureaucracy leading to late advertising and recruitment.
3	<b>Mental Health Prevention CVS Resilience through social work (Social Work Team Manager -DPT)</b>	Jo Turl/Simon Porter/Jo Williams	Approved - With conditions		£ 150,000	281032	£ 150,000	Recruitment underway for Band 7 and Band 6 posts. However, only one post will start in 18/19. We anticipate we will have all three posts in place in 19/20 and will use the whole budget of £150k. In the interim, we will be using some sessional workers to fulfill this function until recruitment is completed.

3A	<b>Redirection of MSB Monies</b>	Simon Porter	Approved		£ 70,000	See 17/18 Tracker		Band 7 lead mental health social worker, internal candidate recruited. Recently recruited to the role and will have several areas of focus, redesign of mental health social work, potentially following the devon council design, social workers are no longer generic care managers, but will be primary focus on assessments and the 2014 Care Act.
4	<b>Leadership in Care Homes</b>	Judy Grant	In Principle allocation		£ 80,000	Awaiting confirmation of supplier	£ -	Application to be received next meeting
5	<b>Replacement Care</b>	Judy Grant	In Principle allocation		£ 200,000	Awaiting confirmation of supplier		
6	<b>Development Unit</b>	John Bryant	Approved		£ 250,000	Multiple	£ 13,334	
	<b>LW@H</b>	John Bryant	Approved - With conditions		£ 750,000	Multiple	£ 32,886	<p>outputs of the Care Collaboration work showing dividends</p> <p>Lowest packages of care figures seen</p> <p>Market has determined three workstreams - self organising teams, retention and recruitment, e-platform</p> <p>each workstream has a working group made up of providers and system partners</p> <p>£400k allocated to the workstreams</p> <p>Response to providers request - programme resource secured to support them in the development and delivery of innovation and solutions</p> <p>Further application for funds to follow</p>

8	<b>Residential and Nursing Care Homes Market Shaping</b>	Fran Mason/Chris Lethbridge	Approved		£ 1,200,000	Multiple	£ 20,150	care home mkt engagement sessions 14 Nov 2018 and 16 Jan care home market investment opportunity out to tender closes 1 march 2019 market strategy engagement plan drafted requires capacity to implement care home partnership bopard first mtg 15 march 2019 benchmarking under 65s and proposal for fee setting review and resettlement teams for MH and LD in progress
10	<b>Young People 16-24 Enhanced Outreach Service</b>	Shirley Beauchamp	Approved		£ 50,000	279940	£ 50,000	Service specification and SLA developed, KPI development almost finalised . Service commenced delivery early December.
11	<b>Extra Care Housing and Capital Investment</b>	Bryony Stevens	Approved - With conditions		£ 1,423,940	Multiple	£ 5,000	

12	Crisis Café	Karl Vile (DPT)	Approved		£ 225,000	DPT	£ 225,000	<p>Devon Partnership NHS Trust has led a procurement process in conjunction with key partners in Torbay Council, Devon County Council, CCG's and the Police to procure three crisis cafes across Devon. This will increase the choice of services available to people who need support with their mental health. Nationally the introduction of crisis cafes, which are usually run by charitable or third sector organisations, have supported people and reduced the need for people to attend emergency departments, places of safety or inpatient services. Crisis Cafes will not be the name of the service and a suitable name will be announced as part of the implementation. A competitive tender process was run and 7 organisations submitted a bid. There was strong competition from a combination of national and local organisations and Mental Health Matters was the successful provider who bid to run all three crisis cafes in Exeter, Torquay and Barnstaple. The crisis cafes will be open from 6pm until midnight and will also be supported by a 24/7 support line and web chat service. Further details will be announced when the services become operational over the next few months.</p>
13	Recovery College Plus Torbay	Rachel Danemann	Approved		£ 260,000	Awaiting confirmation of supplier	£ 10,000	<p>£10k agreed for feasibility study- location and assurance does not duplicate but co-ordinates partnership working in this area</p>

14	<b>Learning Disability and Independent Living</b>	Jo Williams/Steve Honeywell/Fran Mason	Approved		£ 175,000	Awaiting confirmation of supplier		Report presented to January Adult Social Care Programme Board, staff in place and starting to work with Providers and identifying service users as potential people who might be able to be more independent under the remit of the project.
15	<b>Wellbeing Co-ordinators</b>	Fran Mason	Approved		£ 60,000	280871	£ 60,000	These posts will not be operational until March 2019 due to delays with approval and recruitment, it is envisaged we will use the full sum for 19/20.
16	<b>Procurement Support</b>	Tracey Field	In Principle allocation		£ 77,000	Internal Journal	£ 77,000	Recruitment has taken place and the Officer has been in place since the beginning of January. Chloe is already providing procurement support to 2 projects Fran is leading on and will be working with John/Peter on reviewing all funding awarded to ensure appropriate agreements are in place.
18	<b>Karing Community Transport</b>	Steve Honeywill	Approved		£ 15,000	279977	£ 15,000	Supplier paid by Trust, Trust to reinvoice Council
19	<b>Strengthening Transition to Adulthood</b>	Joanna Williams	Approved		£ 98,000	280848	£ 98,000	

20	<b>Community Led Support Programme - NDTi</b>	Joanna Williams	Approved - With conditions		£ 98,500	279161	£ 98,500	NDTi programme now operational, training sessions have started with voluntary sector and statutory staff. Programme led with NDTi and Becky Morgan at the Trust
20A	<b>Renrows Content</b>		Approved		£ 1,920	Internal Journal Done	£ 1,920	Complete. 25/1/19 - Content uploaded to website, links provided by webteam . Monies transferred from iBCF to webteam budget by Finance.
21	<b>Social Care Enhancing Quality in Dom Care</b>	Cathy Williams	Approved		£ 70,000	280846	£ 70,000	Interviews for employee in February 2019. It is envisaged we will use the full sum in 19/20
22	<b>Wellbeing Co-ordinator IT Hardware</b>	Cathy Williams	Approved		£ 12,000	Raise order for the Trust		Equipment being ordered from Trust IT, will be delivered and used by the end of the Financial Year
24	<b>Dementia EOL Wellbeing Co-ordinators (WAITING AMENDED FORM)</b>	Fran Mason	Approved		£ 146,000	280867	£ 146,000	Due to delays in approvals and recruitment, this post willnow be in place March 2019, The budget fully utilised for 19/20 with the worker will be in post.
25	<b>Focusing on Plus Size Patients</b>	Joanna Williams	Approved		£ 60,000	280850	£ 60,000	Plus Size Worker being recruited, envisaged start date of March or April.
26	<b>Voluntary Sector Strategy</b>	Joanna Williams	Approved		£ 74,000	280852	£ 74,000	The Trust have appointed an Officer two days per week to lead the work. Steve Honeywill and Jo Williams have started initial meetings with Voluntary Sector Leaders, DCC and Trust Officers

								to agree the approach. Details to follow in due course.
27	<b>Community Catalysts</b>	Joanna Williams	Approved		£ 137,000	Awaiting confirmation of supplier		Conference call with somerset before christmas. Shared procurement docs and first Torbay draft from procurement w/c 4 Feb 19 to be reviewed/finalised with colleagues. Meeting to agree links with IPC programme on 19 Feb 19
28	<b>Postural Stability Strength and Balance</b>	Andy Simpson	Approved		£ 168,000	280863	£ 168,000	Scheme only recently approved
29	<b>Brixham Does Care</b>	Steve Honeywill	Approved		£ 9,000	279344	£ 9,000	Work completed Development of Day Centre and final operational implementation
30	<b>Healthwatch Torbay (Quality Checkers)</b>	Caroline Taylor	Approved		£ 20,000	281047	£ 20,000	SLA completed and recruitment of volunteers has commenced.
32	<b>IAG (Information Advice and Guidance Strategy for Torbay)</b>	John Bryant	Approved - With conditions		£ 80,000	281139	£ 5,000	
34	<b>ASC and Housing Media Com Post</b>	Caroline Taylor	Approved		£ 43,600	Internal Journal	£ 43,600	Recruitment started via comms team
				Total	£ 6,338,960	£ 4,485,207	£ 1,778,789	
			<b>2018/19 described in HWB March 2018 paper</b>		£ 4,559,940			
			<b>Rolling Programme into 2019/20</b>		-£ 1,779,020			







**Title:** Progress report on the Domestic Abuse and Sexual Violence Strategy for Torbay 2018-2022

**Wards Affected:** All

**To:** Health and Wellbeing Board      **On:** 14 March 2019

**Contact:** Tara Harris

**Telephone:** (01803) 208074

**Email:** Tara.harris@torbay.gov.uk

## 1. Purpose of Report

- 1.1 The purpose of this report is to update Health and Wellbeing Board on progress of the implementation of the 2018-22 Torbay Domestic Abuse and Sexual Violence Strategy and Action Plan.

## 2. Background

- 2.1 The Domestic Abuse and Sexual Violence (DASV) Strategy was formalised in April 2018. The Strategy is now incorporated into Council policy framework ensuring that it is a key strategic document to be delivered.
- 2.2 The Strategy highlights that DASV is a priority across a range of local Boards, including: Health and Wellbeing, Community Safety Partnership, Torbay Safeguarding Children Board and Adult Safeguarding Board.
- 2.3 The Strategy sets out a multi-agency approach to prevention, protection of children, provision of support and protection and justice. This was developed following a mapping exercise conducted across statutory agencies, commissioned services, voluntary organisations and those who use services.

## 3. Progress to date

### 3.1 Enhanced provision through obtaining additional funding

- 3.1.1 Work is under way to strengthen partnership working and support the delivery of our DASV Strategy. Torbay has been successful in securing a variety of funding bids to enhance local provision, often in collaboration with colleagues from across the peninsula which is strengthening links beyond our border.
- 3.1.2 Torbay has been successful in a Peninsula wide funding bid to MHCLG Domestic Abuse Fund. The bid was led by Cornwall, with Torbay, Devon, Plymouth and all our domestic abuse providers, and the Office of the Police and Crime Commissioner (OPPC) contributing to the bid and listed as partners.

3.1.3 This will be spent across the Peninsula from 2108 to 20 to provide the following:

- Increased bed capacity with specialist support where need is identified as highest and increased support in current provision to support women and children with complex needs.
- Roll out of a workforce development programme across the Peninsula to upskill the workforce to better support those with complex needs.
- System change to share and embed best practice to respond to complexity and ensure consistent and sustainable domestic abuse services are delivered across the Peninsula and best use is made of the provision we have.
- In Torbay a new post of a Complex Needs Independent Domestic Violence Adviser (IDVA) will be employed by the current commissioned service, providing additional IDVA capacity, but working in close partnership with the Sexual Offence and Domestic Abuse Investigation Team (SODAIT), rough sleepers services and the Council's Vulnerability team. This role will work intensively and predominantly with a cohort of rough sleeping women in Torbay who experience DASV and also present with poor mental ill health and alcohol and/or substance misuse, facilitating access to crisis accommodation and engagement with treatment and recovery services, DWP and housing options.
- Torbay will also benefit from the workforce development programme.

3.1.4 Home Office Violence against Women and Girls (VAWG) work during 2018-20 in conjunction with Devon to embed routine, clinical and sensitive enquiry into a broad range of settings within GP surgeries known as the IRIS Project. The funding will also be used to explore ways of working with male perpetration. Torbay has currently three GP Practices signed up with a further three interested in taking part. There is recognition that the introduction of the VAWG funding will increase reporting of DASV, but with this increase in confidence to report, there will be an increase in demand for services in Torbay.

3.1.5 The Strategy has identified that male perpetration programmes and initiatives need to improve and will be one of the key areas of the action plan will concentrate on. One particular area will be improving access to perpetrator programme and improving ways of identifying and supporting perpetrators to change their behaviours. Funding from our VAWG project has been allocated to explore options on how this can be done.

3.1.6 Work with DCLG to set establish up 4 specialist units of supported accommodation for women with multiple vulnerabilities was granted for one year 2018 ends April 2019 to complete the following:

- To provide specialist, trauma informed support to homeless and socially isolated victims of domestic abuse and sexual violence, experiencing multiple vulnerabilities and barriers to services.
- To reduce instances of homelessness and street homelessness amongst women with multiple needs who have experienced domestic abuse and sexual violence.
- To prevent repeat victimisation from domestic abuse and sexual violence.
- To provide a safe environment to enable victims to address their needs and realise their aspirations, including linking to education, training and employment.
- To provide additional information and training resources to staff and volunteers across statutory and voluntary organisations.
- To promote awareness of the issues and help and support available.

3.1.7 The Complex Needs IDVA being appointed as a result of the MHCLG funding will enable some of this good work to be continued.

### **3.2 Recommission Programme**

3.2.1 DASV services are due to be recommissioned for 2019. This is on track and will be incorporated into the proposed Alliance Framework contract model of delivery across complex needs services. This provides alternative options for delivery and risk share along with the potential for innovative working practices. To support this proposal, Against Violence and Abuse (AVA) were commissioned to produce an options appraisal which has been completed and will inform commissioning process.

### **3.3 Operational Development**

3.3.2 Domestic Violence Protection Order (DVPO) provisions operating in Devon and Cornwall now have dedicated staff to implement orders and notices. Under the scheme the police and magistrates can protect a victim when they are at their most vulnerable, in the immediate aftermath of an attack, by preventing the perpetrator from contacting the victim or returning to their home for up to 28 days. This helps victims who may otherwise have had to flee their home and gives them the space and time to access the support they need and to consider their options.

3.3.3 Previously, there had been a gap in protection for victims of domestic abuse due to either the Police being unable to charge the perpetrator due to lack of evidence (meaning that the protection available to a victim through strict bail conditions could not be applied) or the process for granting longer-term injunctions taking several days or weeks to apply for. DVPOs are designed to bridge this gap by empowering the Police and magistrates to issue an immediate order to ban the perpetrator from returning home or making contact with the victim for up to 28 days.

3.3.4 The Domestic Abuse and Sexual Violence Coordinator post has proven to be essential for close partnership working. Key achievements facilitated by the Domestic Abuse Sexual Violence coordinator include:

- Torbay Council was awarded the first White Ribbon accreditation in the south west in May 2018. White Ribbon is an international campaign led by men to raise awareness of male violence against women and girls. The accreditation was followed up by a series of local events and community engagements with a two year implementation plan on how men will engage with the community to raise awareness. Torbay's White Ribbon on Tour campaign has gained national recognition and was featured in White Ribbon's national video summarising national activity during the 2018 campaign.
- Introduction and implementation of the Torbay Domestic Abuse Network. This is a group of trained, supported and resourced practitioners across a range of agencies. The network is committed to supporting victims of domestic abuse across Torbay. At present there are approximately 20 Champions in 4 agencies/organisations, delivering a wide range of services. There are 2 network meetings a year, which helps Champions add to their knowledge and to build those professional and personal relationships. The Champion is seen as the lead for domestic abuse issues within their agency or unit and acts as the contact in and out of that unit/agency. They will be able to advise their colleagues on management of individual cases and ensure that they are aware of and have access to local resources and support. Champions will understand how other Champions can assist in supporting, helping and advising a victim of domestic abuse and their dependents.
- The OPCC worked with Torbay's DASV Coordinator and Operation Emotion to be able to offer services in Torbay for sexually abused men. Operation Emotion is a voluntary organisation that operates, develops and encourages services for adult male survivors of sexual abuse, linking with specialist organisations where appropriate. They develop a range of self-help initiatives that enable men to engage in a process of recovery and work with other agencies to promote best practice leading to improved services for sexually abused men.

3.3.5 These activities will raise awareness of the issues of DASV and are anticipated to contribute to an increase in reporting, and hopefully will enable earlier intervention, which is a major focus of our DASV Strategy 2018-22.

#### **4. Governance Progress**

4.1.1 The Domestic Abuse Sexual Violence Executive Board (DASVEG) was formed in June 2018. The Board is now chaired by Chief Superintendent Keith Perkin, Devon and Cornwall Police, and is made up of representatives from Torbay Council, National Probation Service, Community Rehabilitation Company, Adult and Children's Social Care, Sexual Assault Referral Centre (SARC) Public Health, New Devon Clinical Commissioning Group, Community Safety Partnerships and Torbay and South Devon NHS

Foundation Trust. A robust action plan, tracker and dashboard are being finalised and delivered by the multi-agency operational group.

- 4.1.2 The Community Safety Partnership (CSP) have approved a new and robust framework around DHRs. The model is based on Devon's Child Serious Case Review process and includes a clear decision making framework based on collated initial information from key partners. The process includes the addition of a structured referral/decision making form, best practice examples of key documentation including terms of reference, contracts for independent reviewers, and correspondence. The CSP have also established a DHR core group who oversee the DHR process and referrals and who report directly to the CSP Chair.

## **5. Next Steps and Priorities**

- 5.1 Significant progress has been made in Torbay to put structures, new working practices and interventions in place to assist in reducing the impact of DASV. A full work plan is in place to increase awareness and identification, reducing the stigma, as well as work to challenge the inter-generational patterns of abuse. Progress is now being made with interventions now being operational. Key priorities for next six months:

- Robust multi agency performance framework established to assess delivery and assess impact. End of March 2019.
- Development of new innovative alliance framework contract that focuses around complexity and encompass DASV, substance misuse, mental health and housing from April 2020.
- Domestic Abuse Network to have trained 70 champions in Torbay by April 2019 to embed and change working practices across the partnership.
- IRIS project will have three GP practices trained and signed up to project by June 2019. Providing an innovative and ground breaking way of working that is being recognised nationally.
- Parental Conflict Coordinator within children services to support troubled families agenda to be in post by April 2019
- MARAC reviewed and MARAC Toolkit embed within Children Services by June 2019

Domestic abuse and sexual violence is everyone's business, however funding contributions to these services are limited. Notably, DASV services contribute to Children's safeguarding outcomes, Public Health outcomes and help some victims avoid the need for Housing Options' temporary accommodation. More broadly the services also support health and criminal justice outcomes. Further work therefore needs to be undertaken to establish a wider and broader funding base.

**Title:** Highlight Report – Multiple Complex Needs – Alliance Development

**Wards Affected:** All Wards

**To:** Health and Wellbeing Board      **On:** 14<sup>th</sup> March 2019

**Contact:** Jude Pinder

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**Email:** Jude.pinder@torbay.gov.uk

**1. What has been achieved in the past six months?**

- 1.1 Formation of Multiple Complex Needs Steering Group (Nov 2018).
- 1.2 Formation of Multiple Complex Needs Project Group (Sept 2018).
- 1.3 Agreement of Local Authority services within scope of alliance development – Homelessness services, Drug & Alcohol Treatment, Domestic Abuse and Sexual Violence (Dec 2019).
- 1.4 Housing First Alliance formed and operational (Jan 2019)
- 1.5 Engagement events commenced with commissioning bodies, wider stakeholders and service providers (statutory, private, community and voluntary) – positive feedback and engagement from market providers (Started Jan – for completion April 2019).
- 1.6 Mayoral Executive Group endorsement of developing an alliance commissioning approach for multiple complex needs within the Local Authority (6<sup>th</sup> Feb 2019).
- 1.7 Initiation of ‘Talking Place’ – a co-design and co-production project to support development and participation in Multiple Complex Needs work (First event 27<sup>th</sup> Feb 2019 – scheduled every month).

**2. What are the blockages?**

- 2.1 There is a need to advance discussions at pace regarding commitment to an alliance commissioning approach for multiple complex needs and working within this framework. There is a need – especially for commissioning partners to sign up to this approach and commit to being in an alliance.

**3. What is the planned activity for the next six months?**

- 3.1 Alignment of all current service contracts timelines (by 31<sup>st</sup> March 2019)
- 3.2 Confirmation of legal framework underpinning alliance contracting approach (by 31<sup>st</sup> March 2019)
- 3.3 Confirmation of full scope of Alliance contract across commissioning partners (by 31<sup>st</sup> May 2019). This will include clarity of those commissioning partners who will and won't be joining the alliance.
- 3.4 Completion of pre procurement engagement activity (by 31<sup>st</sup> May 2019).
- 3.5 Confirmation of allocated budget for alliance contract (by 30<sup>th</sup> June 2019).
- 3.6 Development of alliance contract agreement and procurement plan (by 31<sup>st</sup> Aug 2019).
- 3.7 Submit alliance commissioning proposal to full Council for decision making (by 30<sup>th</sup> Sept 2019).
- 3.8 Subject to Council approval – launch alliance partner procurement (by 31<sup>st</sup> October 2019).

**Title:** Highlight Report – shifting the focus to prevention and early intervention  
**Wards Affected:** All  
**To:** Health and Wellbeing Board      **On:** 14 March 2019  
**Contact:** Julia Chisnell, Consultant in Public Health  
**Telephone:** 07584 175711  
**Email:** Julia.Chisnell@Torbay.gov.uk

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## 1. What has been achieved in the past six months?

- 1.1 A major part of the prevention programme has been taken forward at STP level Devonwide. The Torbay Director of Public Health is the SRO for this work. Progress continues to be made in the key priority areas, across the whole of Devon:
- Making Every Contact Count – employment of training post and significant expansion of training within the wider workforce;
  - Alcohol prevention - implementing alcohol screening and brief intervention in provider settings;
  - Diabetes prevention - implementing the National Diabetes Prevention Programme which provides evidence based interventions to people at high risk of diabetes to prevention progression;
  - Community infection prevention and control – development of a new countywide hub and spoke service incorporating community and primary care. This will prevent and tackle infections and help to address anti-microbial resistance;
  - Falls prevention – significant expansion of evidence based strength and balance training;
  - Emotional health and wellbeing – significant expansion in training and submission of national funding bids to help prevent self-harm and suicide;
  - Physical activity – development and expansion of physical activity initiatives to support all areas of primary and secondary prevention, in partnership with Active Devon.
- 1.2 Outline prevention plans for 2019/20 were agreed by the Devon STP Programme Delivery Executive Group (PDEG) in February 2019. An initial STP wide funding topslice was also agreed for primary and secondary prevention 2019/20 onwards. This should help to strengthen the focus on prevention through the STP and galvanise prevention at scale.



1.3 The NHS Long Term Plan was published in January 2019. The plan has a major focus on population health, prevention and inequalities. This supports the direction of current programmes and also gives impetus to the speed of delivery within the new Integrated Care Systems.

## **2. What are the blockages?**

2.1 Specific constraints on progress vary by programme, but the main limitation on the speed of implementation is management capacity and the significant amount of strategic and structural change occurring simultaneously within the system. These challenges are addressed through building project resource into business cases, and establishing clear governance routes to ensure all parts of the system are engaged, signed up and contributing to relevant programmes.

## **3. What is the planned activity for the next six months?**

3.1 Key areas of activity over the next six months are:

- Maintain pace and momentum on all of the areas highlighted above;
- Implement new agreed priorities around cardiovascular disease prevention;
- Support and expand social prescribing capability across the system;
- Roll out of the integrated 'One Devon Dataset' to identify people with frailty or other risk factors, enabling referral for early intervention, and modelling and evaluation of the impact of interventions;
- Develop robust business cases where new opportunities for prevention at scale are identified within the system.

3.2 An additional important activity is to embed prevention and early intervention effectively within the new structures at system, place and neighbourhood level across Devon, Plymouth and Torbay.

3.3 Partners are currently engaged in firming plans for the additional investment in prevention across the Devon STP system in 2019/20:

- Part 1 – existing areas:
  - Making every contact count
  - Alcohol, smoking & tobacco control, and the wider Lifestyles offer
  - National Diabetes Prevention Programme
  - Community infection prevention and control
  - Falls prevention
  - Social Prescribing
  - Oral Health
  - Mental Health, suicide prevention, and children & young people's mental wellbeing
  - Cardiovascular disease prevention.
- Part 2: new areas. These will be larger scale projects with a potentially substantial impact on prevention, meeting the following criteria:
  - Based on good evidence and able to deliver a return on investment to the system

- Consistent with STP priorities
- Supporting reduction in inequalities
- Able to be delivered at pace and scale
- Already in place within the system with evidence of local benefit
- Crossing all settings of care, including voluntary sector.

These will be submitted by 20 March, for inclusion in system plans for 2019/20.

**Title:** Highlight Report – Health Protection

**Wards Affected:** All

**To:** Health and Wellbeing Board      **On:** 14 March 2019

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## 1. Introduction

1.1 The Health Protection Annual Report for Devon and Cornwall 2017/18 is attached. Health Protection governance is through the Devon and Cornwall Health Protection Committee and it is a requirement of the Committee that the annual report be presented to each of the constituent Health and Wellbeing Boards for information and consideration.

1.2 The report covers:

- Prevention and control of infectious disease;
- Immunisation and screening;
- Healthcare associated infections;
- Emergency planning and response.

1.3 NHS England and Public Health England have lead responsibility for the commissioning and performance management of screening and immunisation programmes and management of outbreaks. Local authorities have an assurance role, with specific responsibilities in relation to:

- Support to Public Health England in promoting uptake of immunisation and screening programmes;
- Promotion of influenza vaccination, in particular for local authority and social care staff groups;
- Strategic oversight of infection prevention and control;
- Public health implications of emergency situations (eg cold weather, flooding, pandemic).

## 2. Summary of key points from the annual report

2.1 Influenza

- A high number of influenza cases were reported in the Peninsula during Winter 2017/18. (Rates for 2018/19 so far appear lower, but these will be reported in at the end of the season in the 2018/19 annual report.)

## 2.2 Immunisation programmes:

- Childhood immunisation coverage remained good across the Peninsula and in Torbay. Public Health England have been focusing their work this year on reducing variation in performance, and maintaining and increasing coverage where uptake is lower eg. MMR second dose.
- Influenza vaccination uptake increased in all population groups, except carers, across the Peninsula and also in Torbay. However uptake remained below target levels and the Torbay Public Health team has been working with partner organisations to promote a continued increase in rates during 2018/19. Free vaccination was newly made available nationally to social care staff from 2017/18.
- Shingles vaccine uptake remained relatively low locally and nationally and Public Health England has a programme of work to increase uptake in the over 70 years target age group.
- The HPV vaccine, currently given to girls at 12-13 years, is to be offered to 12-13 year old boys from 2019/20. It protects against a range of cancers and infections.

## 2.4 Screening programmes:

- Bowel cancer screening coverage was good in Torbay but breast screening coverage remained relatively low and cervical screening coverage, although above the figure for England, was reducing. Torbay Public Health team is working with Public Health England to understand the factors behind the differential uptake in order to target promotional work.

## 2.5 Healthcare acquired infections:

- Rates of E.coli bloodstream infections were similar to those for England and the South West, but above target levels. Strong efforts continue to be made by CCG, acute and community providers to reduce these.
- A business case for the development of a community infection prevention and control service across Devon was developed and approved during 2018. This will strengthen systems to prevent and manage infections in primary and social care settings, and help to tackle the increase in anti-microbial resistance which is a major issue both locally and internationally.

## 2.6 Priorities for 2018/19 were:

- Increasing MMR booster uptake;
- Promoting flu vaccination uptake;

- Establishing the community infection prevention and control service;
- Development of plans to improve air quality;
- Continue to tackle anti-microbial resistance;
- Ensure preparedness for emergencies and emerging diseases.

### **3. What is the planned activity for the next six months?**

3.1 The focus for the Torbay Public Health team is:

- Working with Public Health England to tackle areas of low vaccination uptake;
- Continuing to work to increase uptake of flu vaccination in target groups;
- Supporting implementation of the new community infection prevention and control service;
- Increasing resilience across the team and the system to manage civil and health emergencies should these arise, in particular working with partners on a Torbay and South Devon pandemic plan.

### **Appendices:**

Appendix 1 Health Protection Report for the Health and Wellbeing Boards of Devon County Council, Plymouth City Council, Torbay Council and Cornwall and the Isles of Scilly Councils 2017-18

**Health Protection Report for the Health and Wellbeing Boards  
of Devon County Council, Plymouth City Council, Torbay  
Council and Cornwall and the Isles of Scilly Councils**

**2017 - 2018**

**3<sup>rd</sup> December 2018**



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## 1. Introduction

- 1.1 This report provides a summary of the assurance functions of the Devon and Cornwall Health Protection Committee and reviews performance for the period from 1 April 2017 to 31 March 2018, for the Health and Wellbeing Boards of Devon County Council, Plymouth City Council, Torbay Council, Cornwall Council and the Council of the Isles of Scilly.
- 1.2 The report considers the following domains of health protection:
- Communicable disease control and environmental hazards;
  - Immunisation and screening;
  - Health care associated infections and anti-microbial resistance.
- 1.3 The report sets out:
- Structures and arrangements in place to assure performance;
  - Performance and activity in all key areas during 2017-18;
  - Actions taken to date against the programme of health protection work priorities established by the committee for the period 2017 to 2018;
  - Priorities for the work programme 2018/19.

## 2. Assurance Arrangements

- 2.1 On 1 April 2013, the majority of former NHS Public Health responsibilities transferred to upper tier and unitary local authorities including the statutory responsibilities of the Director of Public Health. Local authorities, through their Director of Public Health, require assurance that appropriate arrangements are in place to protect the public's health. The scope of health protection in this context includes:
- Prevention and control of infectious diseases;
  - National immunisation and screening programmes;
  - Health care associated infections;
  - Emergency planning and response (including severe weather and environmental hazards).
- 2.2 The Health Protection Committee is formally mandated by the Health and Wellbeing Boards of Devon County Council, Plymouth City Council, Torbay Council and Cornwall Council and the Council of the Isles of Scilly.
- 2.3 The aim of the Health Protection Committee is to provide assurance to the Health and Wellbeing Boards of Devon County Council, Plymouth City Council, Torbay Council, Cornwall Council and the Council of the Isles of Scilly that adequate arrangements are in place for prevention, surveillance, planning and response to communicable disease and environmental hazards, required to protect the public's health.
- 2.4 Terms of Reference for the Committee were agreed by Local Authority Directors of Public Health, their Health Protection Lead Officers, and representatives from Public Health England, NHS England Area Team and the Clinical Commissioning Groups.
- 2.5 By serving four Local Authorities, the Committee allows health protection expertise from four public health teams to be pooled in order to share skill and maximise capacity. For external partners whose health protection functions serve a larger geographic footprint, this model reduces their need to attend multiple health protection meetings with similar terms of reference and considers system-wide risk more efficiently and effectively.



- 2.6 The Committee has a number of health protection groups supporting it to identify risks across the health protection system and agree mitigating activities for which the Committee provides control and oversight. As illustrated in **Appendix 1**, these include:
- Devon, Cornwall and Somerset Health Care Associated Infection Network;
  - Devon Antimicrobial Stewardship Group;
  - Cornwall Antimicrobial Resistance Group;
  - Health Protection Advisory Group for wider Devon;
  - Cornwall Directors of Infection Control Group;
  - Locality Immunisation Groups;
  - Local Health Resilience Partnership;
  - South West Seasonal Influenza Strategic Group.
- 2.7 Terms of Reference for each of these groups are regularly reviewed to ensure they reflect the assurance arrangements overseen by the Health Protection Committee.
- 2.8 The Local Authority Lead Officers review surveillance and performance monitoring information in order to identify health protection risks and/or under performance prior to Health Protection Committee meetings. Officers are responsible for liaising with relevant partners to ensure that actions have been agreed to mitigate against a particular risk identified, or to improve performance. The outcomes of these discussions are formally reported to the Health Protection Committee for consideration and agreement.
- 2.9 Meetings of the Committee 2017-18 were held quarterly.
- 2.10 A memorandum of understanding, which specifies the roles and responsibilities of the various agencies involved in Health Protection, is in place.

### **3. Prevention and Control of Infectious Diseases**

#### **Organisational Roles and Responsibilities**

- 3.1 NHS England is responsible for managing and overseeing the NHS response to an incident, ensuring that relevant NHS resources are mobilised and commanding or directing NHS resources as necessary. Additionally, NHS England is responsible for ensuring that their contracted providers will deliver an appropriate clinical response to any incident that threatens the public's health. They also commission the national immunisation and screening programmes.
- 3.2 Public Health England, through its consultants in communicable disease control, will lead the epidemiological investigation and the specialist health protection response to public health outbreaks or incidents and has responsibility for declaring a health protection incident, major or otherwise. It also advises on screening and immunisation policy and programmes through NHSE.
- 3.3 The Clinical Commissioning Group's role is to ensure, through contractual arrangements with provider organisations, that healthcare resources are made available to respond to health protection incidents or outbreaks (including screening/diagnostic and treatment services) although financial arrangements have yet to be finalised.
- 3.4 The Local Authority, through the Director of Public Health or their designate, has overall responsibility for the strategic oversight of an incident or outbreak which has an impact on their population's health. They should ensure that an appropriate response is put in place by NHS England and Public Health England, supported by the Clinical Commissioning

Group. In addition, they must be assured that the local health protection system is robust enough to respond appropriately in order to protect the local population's health, and that risks have been identified, are mitigated against, and are adequately controlled.

### **Surveillance Arrangements**

- 3.5 The Public Health England Centre provides a quarterly report for its catchment: Devon, Cornwall and the Isles of Scilly and Somerset. The report provides epidemiological information on cases and outbreaks of communicable diseases of public health importance. A quarterly report is also produced at council level.
- 3.6 Fortnightly bulletins are produced throughout the winter months, providing surveillance information on influenza and influenza-like illness and infectious intestinal disease activity, including norovirus. These bulletins report information for the Public Health England Centre geography (Devon, Cornwall and the Isles of Scilly, and Somerset).
- 3.7 The Health Protection Advisory Group, convened quarterly, provides a forum for hospital microbiologists, environmental health officers, consultants in public health and infection control nurses to share intelligence and any risks identified in local arrangements to manage communicable disease incidence.

### **Disease Outbreaks and Incidence 2017-18**

#### **Syphilis**

- 3.8 In January 2018 it was noted by local Exeter sexual health services that they were seeing an increase in cases of early syphilis (primary, secondary, early latent); further investigation using bespoke data revealed that the number of cases seen per quarter had risen from on average of 2.4 from Q1 2013 to Q1 2017 to an average of 11 cases per quarter between January 2017 and March 2018 – with the caveat that this number may fall slightly following data cleaning prior to release of routine GUMCAD data. This increase in syphilis has been seen across the South West region generally and also nationally. Locally, using available data up until the end of 2017, there is some evidence of a less marked increase in Cornwall, and no increases seen in Torbay or Plymouth.
- 3.9 In response to this increase in syphilis, Public Health England is working closely with the local authorities, GUM clinics and sexual health charities to try and better understand what is driving this increase and planning interventions. Bespoke data has been collected and analysed from the clinics reporting a rise in cases and work is underway to ensure real-time reporting of new cases, thereby removing the six-month lag inherent in current routine sexual health data.

#### **Invasive GAS in People Who Inject Drugs**

- 3.10 An outbreak of Group A Streptococcus amongst the homeless and/or drug using community living in the Plymouth area was investigated and managed by Public Health England in collaboration with Plymouth City Council Public Health and Derriford Hospital Microbiology.
- 3.11 Eighteen cases have been identified as part of this outbreak with onset dates between June 2017 and March 2018; ten of the cases had invasive disease the remainder having non-invasive wounds. Information about Group A Streptococcus and infection control advice has been shared with front line staff (drugs and alcohol support workers, police, primary care, hostels) and the homeless community.

## **Other Outbreaks and Situations**

### **Devon**

- 3.12 In 2017/2018 there were 112 outbreaks reported in care homes; the majority were related to suspected viral gastroenteritis but, it is notable that there were 40 suspected outbreaks of influenza in care homes. Four outbreaks of scabies in care homes were reported. Fifty-four outbreaks were reported in schools or nurseries, including 33 related to suspected viral gastroenteritis; fifteen scarlet fever, three influenza and three chicken pox outbreaks were reported.

### **Torbay**

- 3.13 In 2017/2018 there were 22 care homes outbreaks reported from Torbay, with eleven related to influenza, ten viral gastroenteritis and one scabies outbreak. Additionally, there were fifteen outbreaks in schools or nurseries; nine related to influenza, three scarlet fever, two chicken pox and one influenza.

### **Plymouth**

- 3.14 Twenty-eight care home outbreaks were reported from Plymouth, of which only four related to influenza; twenty-two were as a result of suspected viral gastroenteritis and there were two scabies outbreaks. Eighteen outbreaks were reported in schools, predominately suspected viral gastroenteritis (nine) but also scarlet fever (four), chicken pox (three) and two outbreaks of suspected influenza. Cases of food poisoning over a two-week period were linked to a takeaway food establishment in Plymouth: Environmental Health worked closely with the manager to mitigate any further risk.

### **Cornwall**

- 3.15 Forty-five outbreaks were reported in care homes from Cornwall, predominately related to suspected viral gastroenteritis (36) and influenza (8) in addition to a single scabies outbreak. There were 29 outbreaks reported from schools or nurseries, including 17 suspected viral gastroenteritis cases and 11 scarlet fever cases. Five cases of Campylobacter were linked to the sale of unpasteurised milk from a particular venue. An outbreak of suspected viral gastroenteritis in a Cornwall Hotel was noteworthy in that two other hotels across the South West from the same small chain were affected around the same time.

## **Summary of Cases Reported**

- 3.16 This year was notable for a high number of cases of influenza across the South West, with levels of activity not seen since the pandemic of 2009/2010. In summary, there were 1,931 confirmed cases of influenza across Devon, Plymouth and Torbay in 2017/18 compared to 727 the previous year. The situation in Cornwall was similar, with 486 cases compared to 123 cases the previous year. No other consistent trends or notable increases were seen across the area of this report in 2017/18. For detailed case numbers please consult the quarterly surveillance reports produced by Public Health England.

## 4 Immunisation and Screening

### Organisational Roles/Responsibilities

- 4.1 NHS England is accountable for all national screening and immunisation programmes commissioned via the Section 7A arrangements. NHS England is the lead commissioner for all immunisation and screening programmes except the six antenatal and newborn programmes that are part of the CCG Maternity Payment Pathway arrangements, though NHS England remains the accountable commissioner. A list of all national screening programmes is included at **Appendix 4**.
- 4.2 Public Health England is responsible for setting national screening and immunisation policy and standards through expert groups (the National Screening Committee and Joint Committee on Vaccination and Immunisation). At a local level, specialist public health staff in Screening and Immunisation Teams, employed by Public Health England, work alongside NHS England Public Health Commissioning colleagues to provide accountability for the commissioning of the programmes and system leadership.
- 4.3 Local Authorities, through the Director of Public Health, are responsible for seeking assurance that screening and immunisation services are operating safely whilst maximising coverage and uptake within their local populations. Public Health Teams are responsible for both protecting and improving the health of their local population under the leadership of the Director of Public Health, including supporting Public Health England in projects that seek to improve programme coverage and uptake.

### Assurance Arrangements

- 4.4 Public Health England South West Screening and Immunisation Team provides quarterly reports to the Devon, Cornwall and Isles of Scilly Health Protection Committee for each of the national immunisation and screening programmes. Due to the nature of the programmes and the NHS England and Public Health England data capture and validation processes (with the exception of the seasonal influenza vaccination programme) means that real time published data are not available for all programmes and for some programme reports are up to two calendar quarters in arrears. The quarterly reports provide up-to-date commentary on current issues and risks and unpublished data, if this is necessary for assurance purposes. Reports are considered by lead Local Authority Consultants in Public Health and any risks identified are considered with Public Health England specialists to agree mitigating activities.
- 4.5 Serious incidents that occur in the delivery of programmes are reported to the Director of Public Health for the Local Authority and to the Health Protection Committee.
- 4.6 There are oversight groups (Programme Boards) for all screening programmes and these form part of the local assurance mechanisms to identify risks to delivery and to oversee continuous quality improvement. In addition, specific project groups are convened, as necessary, to oversee significant developments in the programmes and the introduction of new programmes. For all immunisation programmes, oversight and assurance is achieved through a multi-agency locality immunisation group - one for each local authority area. In addition, there is a separate Seasonal Influenza Immunisation Board for the South West. All the oversight groups have Terms of Reference and clear escalation routes to ensure accountability both within NHS England and Public Health England and into individual partner organisations.

## Immunisation Performance 2017-18

### 4.7 Key highlights from immunisation performance include:

- Childhood immunisation performance throughout 2017-18 is detailed in **Appendix 3**. This data is taken from the national coverage statistics, which is accompanied by an interactive web-based data dashboard that allows users to visualise vaccine coverage data down to local authority level and has local and national trends for the years 2013-14 to 2017-18. The dashboard can be accessed via the link below: [National COVER statistics 2017/18](#).
- The national target for coverage of childhood immunisation is 95%. Coverage of childhood immunisations continues to be high in Devon, Torbay, Plymouth, Cornwall and the Isles of Scilly. Of the 13 routine childhood vaccination programmes, the national target has been achieved for 12 programmes in Plymouth, eight programmes in Torbay, five programmes in Devon, and three programmes in Cornwall. All programmes in Plymouth and Cornwall also achieved over 90% coverage. Only two programmes in Devon (Rotavirus and pre-school booster) and one programme in Torbay (pre-school booster) achieved less than 90%.
- There is a year on year pattern of small fluctuations in coverage rates across vaccination programmes and geographical areas and this remains evident in the 2017/18 data. However, as coverage is variable, a continued focus on maintaining and improving coverage is needed to ensure that the local population is protected and does not become susceptible to outbreaks of vaccine preventable diseases.
- Improving MMR uptake is a national and local priority, with work continuing during 2017/18 in all areas, overseen by the multi-agency Locality Immunisation Groups. Herd immunity with coverage of 95% or above has been maintained for MMR1 at five years of age in all four local authority areas. For MMR2 at five years, all four areas have achieved over 90% with further increases in coverage in all areas except Devon.
- Rotavirus coverage in Devon has been significantly lower than the England average (82.7% vs 89.6% in 2016/17). This has been felt to be at least in part to data flow issues between GP practices and the Child Health Information Service. There has been a significant increase in coverage during 2017/18 with coverage now 88.1%. This remains below performance in the other three local authority areas and the England average. More detailed analysis is planned to understand if this is a data issue or an issue with system or parent factors.
- HPV (Human Papilloma Virus) coverage for 2017/18 has been submitted for national validation but is not yet published.
- The latest published data for Shingles is from January 2018 (cumulative monthly uptake from September 2013 to January 2018):

CCG	Routine cohort aged 70 (%)	Catch-up cohort aged 78(%)
England	34.6	34.8
Kernow	31.1	34.7
NEW Devon	36.1	37.0
South Devon and Torbay	37.3	37.0

- At a national level, there has been a decrease in uptake of about 5% compared to January 2017. This is considered to be mainly due to a data artefact resulting from the change in eligibility criteria for the vaccination programme in April 2017, whereby people turning 70 and 78 at any time in the financial year become eligible on 1<sup>st</sup> April. This means that some people have received the vaccine aged 69 and 77 therefore are not included in the uptake data. However, coverage among 69 and 77 year olds, which includes individuals eligible under the new eligibility criteria, has increased by 3.9% and 4.0% respectively. It is therefore likely that most of the decrease in coverage evaluated in January 2018 is a data artefact related to the change in eligibility criteria. Even after taking this into account, coverage has decreased compared to that achieved at the end of January 2017, however, the rate of decrease appears to be slower than in previous years. From September 2018, a new quarterly collection will evaluate coverage of adults who have become eligible under the revised criteria since April 2018 thus removing the data anomaly.
- Uptake of the influenza vaccination in 2017/18 increased in all population groups, except carers, where the uptake remained the same (see **Appendix 3**). In addition, there was a further increase in uptake of vaccination in frontline healthcare workers - almost certainly due to the national CQUIN.

## Developments in National Immunisation Programmes During 2017-18

### Childhood Immunisations

- 4.8 Although coverage in Devon, Torbay, Plymouth, Cornwall and the Isles of Scilly is very good, each locality immunisation group continues to focus on targeted work to reduce the inequalities that remain, building on the action plans following the South West Needs Assessment for 0 - 5 year old vaccinations, including the survey of GP practices that was undertaken last year. The Screening and Immunisation Team will be reviewing the arrangements of these groups to ensure they are working effectively going forward. Key to this is the partnership working with the Local Authority Public Health teams.
- 4.9 The main recommendations of the Needs Assessment for Devon, Torbay, Plymouth, Cornwall and the Isles of Scilly included a need to better understand some of the inequalities in the area, a focus on MMR by the age of 5, improving data flows between Child Health and GP practices, targeted support for practices with low uptake, and improving awareness in general practice of immunisation training. Work across all these areas has been progressing well. In addition, an MMR Innovation Fund has been set up to support practices to do specific work to improve the MMR uptake. The project will run over a year and will be evaluated in the near future. Learning will be shared via the locality immunisation groups and through primary care routes.
- 4.10 Nationally, measles continues to be a concern. During 2017/18, and more recently, there have been regular cases and a number of significant outbreaks in the Bristol and Gloucester area. In Devon, Cornwall and the Isles of Scilly, there have been several ad-hoc cases but no recent outbreaks. A multi-agency South West Strategic Oversight Group is in place and is co-ordinating the outbreak response. Despite the outbreaks, the main strategy to combat measles is to continue to improve coverage of the routine MMR vaccination programme and achieve herd immunity. This is a local priority for the Screening and Immunisation Team and interventions are being delivered jointly with key partners through the locality immunisation groups.

## **Targeted Immunisations – Hepatitis B and BCG**

- 4.11 The pathway and failsafe process to follow up babies born to HepB+ mothers to try to ensure all infants complete the full schedule is now well established and working well. This pathway is an important part of the process to minimise the risk of the infant contracting the infection. The dried bloodspot scheme for HepB serology testing at 12 months, which was launched last year, has been successfully embedded into practice.
- 4.12 From 1<sup>st</sup> August 2017, universal Hepatitis B immunisation was introduced into the routine childhood immunisation programme. This was accomplished by the move to a hexavalent vaccine, combining a Hepatitis B vaccine with the other primary vaccines. The enhanced HepB vaccination programme continues for babies born to HepB+ mothers.
- 4.13 In 2015, stock of the only UK-licensed BCG vaccine was interrupted. In response, Public Health England issued advice on prioritisation of BCG vaccine stock for newborns and infants of recognised high-risk groups for tuberculosis, or to tuberculin negative children under 6 years of age. In 2016, PHE secured an interim supply of BCG vaccine and, more recently, a new UK-licensed BCG vaccine has been procured and will become available in the near future.

## **School-aged Immunisations**

- 4.14 Developments during last year with the move to delivery of school-aged immunisations in Cornwall to a school setting, and the shift to Year 9 for the Td/IPV (teenage booster), alongside the routine MenACWY cohort in all areas, are now well embedded into practice and running well.
- 4.15 During 2017/18, NHS England undertook a procurement for school-aged immunisations for the whole of Devon. Virgin Healthcare is the new provider and the service has been successfully mobilised ready for the start of term in September 2018. A key focus of the procurement was for the service to be fully accessible to young people, to improve uptake, reduce inequalities, and to make use of technology such as e-consent and developments such as self-consent.

## **Child Health Information Services**

- 4.16 During 2017/18, NHS England has completed a successful procurement of Child Health Information Services for the South West area. The new provider, Health Intelligence, will be prioritising the move to electronic data flow between GP practices and the Child Health Information System, and moving towards a greater role in failsafe and follow up of children who have incomplete vaccination schedules. It is hoped this will greatly improve the timeliness, accuracy and completeness of immunisation data and contribute to improvement in coverage rates.

## **Adult Immunisations**

### **Pertussis and Flu Vaccination in Pregnancy**

- 4.17 There has been good progress across Devon, Cornwall and the Isles of Scilly providers to establish vaccination of pregnant women within the maternity services. All providers have signed up and delivery is going well with levels of activity close to what was planned. More detailed work is needed to ensure reporting processes are fully embedded so that performance fully reflects activity.

- 4.18 Across Devon, Cornwall and the Isles of Scilly, up to 31 March 2018, 2,882 flu vaccinations were delivered to pregnant women by Trusts (compared to 5,393 by GP practices by the end of Jan 2018). Overall, uptake went up by 6% in Devon and 3% in Cornwall, however, it is not possible to conclude this is purely due to the maternity activity. Evaluation to date shows that most providers delivered as many flu vaccines between January and March 2018 as they did during November to December 2017, which suggests that the service is providing additional access to that provided in primary care during the later stages of the influenza vaccination programme.
- 4.19 Pertussis vaccination in pregnancy was introduced in England in 2012 as an outbreak response to a nationwide rise in pertussis infections and deaths in the very young. From September 2017, all Devon, Cornwall and the Isles of Scilly providers of antenatal care signed up to offer pertussis vaccination as part of antenatal care, meaning women do not have to make an additional appointment at their GP practice. Since its introduction, providers have delivered 3,457 pertussis vaccinations up to the end of March 2018.
- 4.20 The most recent national data, extracted from Sentinel practice GP systems across the South West, shows that overall uptake of pertussis across Devon, Cornwall and the Isles of Scilly, as at December 2017, has dipped a little to 71.8% from its highest level of 76.9% in January 2017. However, at a CCG level, uptake has continued to increase to its highest levels in NEW Devon CCG (80.7%) and in South Devon and Torbay CCG (81.3%), well above the England average (74.7%). Reported uptake in Kernow CCG was only 35.7%, however, this is due to an IT system data issue that is disproportionately affecting Cornwall, and there is no operational reason to believe that uptake in Kernow CCG is not following the national trend of a continuous increase. It is thought that the increase in coverage is due to the policy change resulting in immunisation being able to be given from 16 weeks gestation.

### **Shingles**

- 4.21 During 2017/18, a Shingles work plan has been introduced to reduce variation in uptake across the wider South West area. The first phase of this work is to undertake a data validation exercise of CQRS claims and ImmForm records to confirm accuracy of the uptake rates, followed by targeted work with practices with low uptake. A Good Practice Guide has been published and learning shared from those practices with a good uptake. The Screening and Immunisation Team is also exploring a pilot to incentivise GP practices to send 70th birthday cards with invitation letter to all patients as they turn 70.

### **Influenza Immunisation**

- 4.22 In 2017/18, the key changes in the South West seasonal flu programme were the successful continued expansion of the child flu programme to include:
- all children aged 2, 3 and 4, and to all children in school years 1, 2, 3 and 4
  - inclusion of patients who are morbidly obese in the GP offer
  - local roll-out across South West providers of the maternity service offer to pregnant women
  - delivery of the programme to care home workers and social workers as an addition to access through their employer occupational health scheme
  - continuation of the Advanced Community Pharmacy Seasonal Influenza Vaccination programme
  - extension of the CQUIN for frontline health care workers for a second year.
- 4.23 Uptake rates of the vaccine increased in almost all groups and in all areas.



## **Key Issues for Immunisation Programmes in Plymouth, Devon, Cornwall and Isles of Scilly in 2018/19**

- 4.24 Improving uptake and reducing inequalities of MMR will continue to be a top priority for all areas, working in partnership through the locality immunisation groups.
- 4.25 As a result of the introduction of the universal Hepatitis B vaccination, a national review of the programme for babies born to HepB+ mothers is to be undertaken during 2018/19. The aim of the review is to strengthen the enhanced programme for these mothers and babies and to develop a suite of guidance and resources that will support maternity units and primary care, in particular, to deliver the full programme to all babies.
- 4.26 In light of the anticipated supply of a new UK-licensed BCG vaccine, work will be undertaken with BCG vaccination providers to introduce the new vaccine and to support them to catch up eligible children who may have had delayed vaccination.
- 4.27 There is a need to work closely with the new school-aged immunisation providers in Devon and Cornwall, and the new SW CHIS provider to deliver the benefits identified during procurement. For school-aged immunisations, this focuses on increasing engagement of young people to develop a fully accessible service and making best use of technology, and for CHIS to implement in the first year fully electronic transfer of immunisation data between CHIS and GP practices, in particular, followed by other immunisation providers.
- 4.28 In July 2018, it was announced that the existing adolescent HPV vaccination programme for girls to prevent cervical cancer, will be extended to boys aged 12-13. The vaccine will not only protect men from HPV-related diseases, such as oral, throat and anal cancer, but will enhance the reduction of the overall number of cervical cancers in women, though herd immunity. Details about the timescales for implementation and operational guidance is awaited.
- 4.29 To continue to work to improve the uptake of the Shingles vaccination through work with GP practices and health promotion activities to raise awareness and increase demand from the public.
- 4.30 To continue to expand the Seasonal Influenza Vaccination programme by offering vaccination to all children aged 2 up to 9 years of age with a specific focus on pre-school children where uptake is not as high as in school-age children. Extension of the offer to care home workers and social workers for a second year, to include for the 2018/19 season, the offer to voluntary managed hospice sector to hospice workers. To deliver a gold standard vaccine offer of quadrivalent vaccine for those under 65 at risk groups and adjuvanted trivalent for those over 65 years, in addition to the quadrivalent vaccine for the children's programme.
- 4.31 Men who have sex with men (MSM) are a group at high risk of HPV infection and associated disease but receive very little indirect health benefit from the current HPV vaccination programme for girls, which was introduced to protect against cervical cancer. In November 2015, the Joint Committee on Vaccination and Immunisation (JCVI) advised that a targeted HPV vaccination programme should be established for MSM, aged up to and including the age of 45 years, who attend Level 3 Specialist Sexual Health Services (SSHS) and HIV clinics. This setting was chosen because it is by far the most accessed sexual health service by self-declaring MSM. MSM accessing SSHS services tend to be at greater risk of 'risky behaviour' and STI transmission. Following a successful pilot led by PHE, ministerial approval was given in February 2018 to roll out the programme nationally, with effect from April 2018, as part of the S7A agreement.

- 4.32 Active support from Local Authority colleagues and teams for the locality immunisation groups is important to ensure that work to increase the overall uptake of MMR and other immunisations, and to reduce local inequalities in uptake is being appropriately targeted, and that best use is being made of all available resources across the wider system to achieve the population coverage targets.

### **Screening Performance 2017-18**

- 4.33 Screening coverage 2017-18 for the main cancer and non-cancer screening programmes is detailed in **Appendix 4**. Key points related to performance against national standards are:

- Performance in antenatal screening programmes continues to be excellent. The only area of persistent under-performance in two providers is the ST2 KPI that measures the timeliness of completion of screening for women at high risk of haemoglobinopathy. This is due to the low-prevalence model where first trimester screening blood tests are aligned to the foetal anomaly screening programme, with exceptions for high-risk women. This has always been accepted by the Screening Quality Assurance Service until recent QA visits, where recommendations for improvement have been made. Providers have been asked to review their delivery model to ensure the national standards are achieved.
- Performance of the newborn bloodspot screening programme has improved with a significant improvement in the avoidable repeat rate (KPI NB2). This has been achieved through a concerted effort by providers to improve a number of areas of practice and system processes, coupled with more robust Trust internal governance processes. This work has been supported by a local 2 year CQUIN.
- Completion of newborn bloodspot screening for some children up to a year old who move in to the area (KPI NB4) is proving a challenge. Systems are in place but it can be difficult to gather information for some children, particularly those who move in from abroad. In general, non-compliance is due to lack of data recorded on the CHIS rather than incomplete screening. The Screening and Immunisation Team will be working with providers and the CHIS team to investigate and identify any additional interventions that can be taken to improve performance.
- The roll-out of the NIPE SMART IT system has helped to increase the robustness of the failsafe processes ensuring all babies are identified and offered screening.
- Diabetic Eye Screening coverage has remained good in all programmes during 2017 and all providers are above the national acceptable target of 75%, with two above the achievable target of 85%.
- Cervical screening coverage remains below the national target of 80% in all areas and continues to decrease, however, rates remain above the national average.
- Breast screening coverage is just below the 80% target in all areas and significantly so in Torbay. All areas remain above the national average.
- Bowel screening coverage remains above the 60% target in all areas and is well above the national average. Devon coverage has increased by approximately 2% for the last two years.
- Performance in the abdominal aortic aneurysm (AAA) screening programme continues to be excellent. Coverage is stable and meets acceptable national standards.

## **Developments in National Screening Programmes During 2017-18**

4.34 The key developments during 2017/18 included:

### **Antenatal and Newborn**

- 4.35 Roll-out of the new KPIs for mid-trimester foetal anomaly scan has highlighted significant challenges due to pressures in obstetric ultrasound capacity. The enhanced monitoring has led to actions to improve service delivery and access for women. Work has also been undertaken with providers to enhance the tracking and failsafe of women to ensure that all women are offered a scan at the correct gestation and to follow-up women if they do not attend.
- 4.36 Extended working in the newborn lab to process bloodspot samples on Bank Holidays and Saturday mornings, has led to improved turnaround times and speedier results to parents.
- 4.37 Introduction of electronic transfer of newborn bloodspot results between the newborn lab and the CHIS service in Devon has led to more timely availability of results and a reduced risk of transcription errors due to manual data entry. It was not possible to roll-out to Cornwall during 2017/18 due to technical issues and this will be achieved as part of the mobilisation to the newly procured CHIS service.
- 4.38 A review of transport arrangements for newborn bloodspot samples leading to several improvements that have contributed to the improvement of NB2 KPI.
- 4.39 The introduction of the new IT system, NIPE SMaRT for the Newborn and Infant Physical Examination (NIPE) screening programme and the roll-out of new NIPE KPIs has led to significant improvements in the tracking and failsafe of screen-positive babies through screening, referral and attendance for assessment. Learning has been shared locally and nationally and has informed the development of a new national good practice guidance and led to improvements in provider screening policies and procedures.
- 4.40 Quality assurance visits for antenatal and newborn programmes have continued and all the Devon, Cornwall and Isles of Scilly programmes have been visited. All have had positive visits and show that programmes are delivering high quality and safe screening services that meet the majority of national standards. Work is underway in all providers to implement the QA recommendations.

### **Diabetic Eye Screening**

- 4.41 Diabetic eye screening programmes continued to perform well across the area.
- 4.42 During 2017/18, NHS England South West commenced a large procurement for all South West Diabetic eye screening services. The new provider/s will be in place for 1<sup>st</sup> April 2019. A key focus of the procurement is the approach to locality working and access for patients to improve uptake and reduce inequalities.
- 4.43 The Screening and Immunisation Team has been working closely with the provider teams to facilitate a continued improvement in the accuracy and completeness of screening registers. These rely on information being shared and validated by both the GP practice and the provider screening team. Audits have been undertaken to assess accuracy and work to improve this has been undertaken where needed. During the last year, all providers are now moving towards implementation of GP2DRS, which enables details of registered patients eligible for screening to be automatically extracted from practice systems. This should improve the timeliness and accuracy of the identification of the eligible cohort as long as GP practices continue to ensure accurate coding of diabetes in patient records.

## **Cervical Screening**

- 4.44 2017/18 has been a challenging year for the national cervical screening programme. South West providers have continued to perform well across most of the KPIs and standards, however, more recently there has been a marked deterioration in the cytology lab turnaround time. This is a consequence of the transition to primary HPV testing, which is being implemented to achieve further improvements in the screening programme and greater benefits to women. Primary HPV testing will mean a reduction in the demand for cytology laboratory services long-term and staffing levels are reducing, impacting on the ability of labs to maintain throughput within the two-week target. National and local mitigation plans are in place to sustain the current service ahead of the full implementation of primary HPV testing.
- 4.45 Reducing coverage has been a major concern over several years, with local rates mirroring the slow but consistent reduction in national rates. The Screening and Immunisation Team had identified cervical screening coverage as a top priority for 2017/18 planning a range of activities, working alongside Jo's Trust and other local Screening and Immunisation Teams to share learning. In view of the intense pressure on local screening labs and services resulting from the national programme changes, the focus was shifted in-year to work with GP practices on improving systems and processes, and to deliver training for practice reception staff.
- 4.46 Sample-taker training and its effective oversight is a critical factor in the quality and safety of the screening programme. The Screening and Immunisation Team has reviewed and updated the training policy and created a single South West sample-taker database to ensure that all sample-takers are registered, have a unique ID code to track samples, and are alerted to when they need to update.

## **Breast Screening**

- 4.47 Breast screening services in Devon, Cornwall and the Isles of Scilly continue to meet the majority of the national minimum standards. A particular challenge in some areas includes maintaining consistent performance against the standard for time between screening and assessment. The West Devon service has seen a significant improvement in performance and quality since last year. There has been significant and continued pressure on the programmes due to a combination of demand from the symptomatic service and capacity pressures within screening teams due to shortages of key staff (radiographers, radiologists, and specialist breast care nurses). This is a national problem that is starting to affect many programmes across the country.
- 4.48 Last year, the increasing number of GP practice mergers and closures was having a negative impact on round length. When women have to re-register with a new practice their screening invitation date may be affected. This affects the women and the service has to find capacity for unplanned appointments. This can create pressure on the service temporarily affecting performance against targets and this is a national issue. Local action by NHS England South West to improve communication of practice changes has enabled the screening units to plan ahead for these fluctuations, thus minimising the disruption to women and the screening service.

## **Bowel Screening**

- 4.49 Roll-out of bowel scope screening remains a significant challenge across Devon, Cornwall and Isles of Scilly providers due to a range of issues, including for Cornwall, the closure of the Bodmin Treatment Centre. Staffing issues continue, particularly for endoscopists and radiographers, thus sustaining the pressure on both screening and symptomatic endoscopy services. However, performance against national standards is mostly being maintained.

- 4.50 Following national consultation, a decision has been taken to introduce FIT120 as a screening test in to the bowel screening programme, to replace the current faecal occult blood test (see 4.59 below). In light of this decision, national work is underway to review and consult on the long-term implications for the bowel scope programme. At present, roll-out is continuing in all Devon, Cornwall and Isles of Scilly providers to the agreed trajectories.

### **Key Issues for Screening Programmes 2018/19 Onwards**

#### **Antenatal and Newborn**

- 4.51 Providers who are not yet achieving ST2 KPI have been recommended, through QA visits, to review their services and make changes to ensure compliance with this KPI and the associated service standards. The Screening and Immunisation Team will be monitoring progress via the screening programme boards.
- 4.52 The Screening and Immunisation Team will undertake a specific piece of work with the maternity providers and Health Intelligence (CHIS provider) to investigate the low NB4 KPI (movers-in newborn bloodspot) to identify any additional interventions that can be taken to improve performance.
- 4.53 NIPT (non-invasive pre-natal testing) is to be introduced into the first trimester foetal anomaly screening programme. Women who screen positive in first trimester combined testing will be offered NIPT instead of invasive testing. A national implementation team is in place and the exact timeline is awaited. A large reduction in the number of invasive diagnostic tests (amniocentesis and CVS) is expected and this is likely to have an impact on foetal medicine services.

#### **Diabetic Eye Screening**

- 4.54 Contract award for the newly procured services will take place in Autumn 2018, and the Screening and Immunisation Team will be supporting the Public Health Commissioning Team and the new providers to mobilise the new services.
- 4.55 The current programme invites all eligible patients for annual screening. During 2018/19, screening intervals will be extended and those patients whose screening history identifies them to be at lower risk of retinopathy will be invited every two years. Other patients will continue to be invited every year.

#### **Cervical Screening**

- 4.56 Work is well underway to implement primary HPV testing. The aim of this change is to more effectively identify women at greatest risk of developing cancer (those who are positive for high risk HPV infection) and, at the same time, return a high proportion of women who are HPV negative (and at lower risk of cancer) back to routine screening intervals. A national procurement of a small number of new primary HPV screening labs is underway and this is being accompanied by a new national cervical screening IT system. Women's experience of the cervical screening test will be the same.
- 4.57 A national decision is awaited about a possible change to screening intervals (currently three or five years depending on age) following the introduction of primary HPV testing. It is unlikely that this will be during 2018/19.
- 4.58 Work is being undertaken to procure a new sample-taker database with increased functionality to support the sample takers and the programme. This is progressing well during the year and will be in place by the end of the 2018/19 financial year.

## **Bowel Screening**

- 4.59 Following national consultation, a decision has been taken to introduce FIT120 as a screening test into the bowel screening programme to replace the current faecal occult blood test. Current planning is for FIT120 to go live from December 2018, or April 2019 at the latest, with a phased roll-out. Detailed operational guidance and funding agreements are awaited. National survey data in 2017 indicated that many providers, including those in the South West, would have difficulty rolling out FIT due to the expected increase in the number of colonoscopies. The Public Health Commissioning Team and the Screening & Immunisation Team are working closely with providers to support local planning.

## **5 Health Care Associated Infections**

### **Organisational Roles and Responsibilities**

- 5.1 NHS England sets out and monitors the NHS Outcomes Framework which includes Domain Five (safety): treating and caring for people in a safe environment and protecting them from avoidable harm. The Area Teams of NHS England hold local Clinical Commissioning Groups to account for performance against indicators under this domain, which includes incidence of healthcare associated methicillin-resistant *Staphylococcus aureus* (MRSA) bacteraemia and incidence of *Clostridium difficile* infection (CDI).
- 5.2 Public Health England, through its consultants in communicable disease control, leads the epidemiological investigation and the specialist health protection response to wider community non-hospital outbreaks, and is responsible for declaring a health protection incident.
- 5.3 The Clinical Commissioning Group's role is to ensure, through contractual arrangements with provider organisations, that health care associated infection standard operating procedures are in all provider contracts and are monitored regularly. Northern Eastern & Western Devon and South Devon & Torbay Clinical Commissioning Groups deploy this role through the Nursing and Quality portfolio. NHS Kernow Clinical Commissioning Group employs a nurse consultant for health care associated infections. This is an assurance and advisory role. In addition, Clinical Commissioning Groups must be assured that the Infection Prevention and Control Teams covering the hospital and NHS community healthcare provided services sector are robust enough to respond appropriately to protect the local population's health, and that risks of health care associated infection have been identified, are mitigated against, and are adequately controlled.
- 5.4 The Local Authority, through the Director of Public Health or their designate, has overall responsibility for the strategic oversight of a health care associated infection incident affecting their population's health. They should ensure that an appropriate response is put in place by NHS England and Public Health England, supported by the Clinical Commissioning Group.

### **Health Care Associated Infection Forums**

- 5.5 The Devon Health Care Associated Infection Programme Group was a sub-group of the Health Protection Committee during 2014-17, working towards the elimination of avoidable health care associated infections (HCAI) for the population of Devon, including the Unitary Authorities of Plymouth and Torbay. The group covered health and social care interventions in clinical, home and residential care environments, through the identification of risks, the planning of risk mitigation actions, and the sharing of best practice in the field. The group was co-ordinated by NEW Devon Clinical Commissioning Group and was a cross-agency forum involving Acute and Community NHS Trusts, Ambulance and Out of Hours Doctors, Local Authority Public Health, Public Health England, Medicines Optimisation and the NHS England Area Team.

- 5.6 In Cornwall there is a Directors of Infection Control Group with multi-agency attendance working on a similar agenda, also reporting into the Health Protection Committee. There is cross-attendance between the Devon and Cornwall groups.
- 5.7 The final Devon Health Care Associated Infection Programme Group meeting was held in July 2017, when E. coli reduction strategies were discussed and the lack of a community infection management service highlighted as a risk.
- 5.8 The Devon Health Care Associated Infection Programme Group became the Devon, Cornwall and Somerset Health Care Associated Infection Network at the beginning of 2017/18.
- 5.9 Key areas for action in 2018-19 are:
- Community infection prevention, management and control;
  - Gram negative bacteraemia reduction;
  - Continued monitoring of health care acquired infection by Clinical Commissioning Group area for C.difficile infection, MRSA, MSSA and E.coli;
  - Outbreak monitoring to ensure timely patient transfers, system flow and resilience.

### **Healthcare Associated Infections Incidence 2017-18**

- 5.10 Healthcare associated infection incidence is given for NEW Devon and South Devon and Torbay and Kernow CCGs in **Appendix 5**. Key points for Devon and Cornwall are:

#### **MRSA**

- 5.11 The national target for MRSA is no cases. In 2017-18, five cases of MRSA were reported in NEW Devon; three in South Devon & Torbay, and five in Cornwall. All cases were investigated, and processes reviewed. As of April 2018, the requirements for MRSA post-infection reviews (PIR) have changed. There is no longer a national requirement for a PIR to be completed although local reviews are still expected. This change has been communicated to all providers.

#### **MSSA**

- 5.12 Rates of reported MSSA were within target levels. Reported community-acquired MSSA bacteraemia rates in South Devon & Torbay increased in the final quarter of the year, and full root cause analysis is now being undertaken on all cases for a three-month period. MSSA rates have also increased in Cornwall and line care has been targeted for improvement in the acute setting with further work needed to understand the drivers for this.

#### **C.difficile Infection**

- 5.13 Devon, as a whole, matched the national C.difficile target, however, there was considerable local variation. North, West and South Devon providers breached the national target. All cases were investigated, and the CCGs are assured that the number of avoidable cases remains low. Cornwall exceeded the target by 24 cases with only seven avoidable cases identified in the hospital onset cohort.

#### **E.coli Bacteraemia**

- 5.14 E.coli bacteraemia rates, chiefly community acquired, increased during 2017-18 across Devon. Reduction efforts are focused around urinary sources, including catheter use, hydration, training, and improving communications between acute and community settings when patients are transferred. A community infection management service business case is being drafted, and this is a key aspect of the reduction strategy in Devon.

- 5.15 In Cornwall, hospital cases have reduced but community onset cases continue to increase. Reduction work streams focus on urinary and hepatobiliary sources and antimicrobial stewardship.

## 6 Antimicrobial resistance

### Data and Trends

- 6.1 A monitoring report is included at **Appendix 6**. Key points are:
- There has been an increase in gram-negative bloodstream infections (eg E.coli and Klebsiella), both nationally and locally, with a related increase in antibiotic resistance. Resistant E.coli particularly affects older people and infants.
  - The Secretary of State for Health has announced an ambition to reduce gram-negative bloodstream infections by 50% by 2021. Surveillance of these organisms changed from April 2017 to include Klebsiella and Pseudomonas.
  - Carbapenamase producing organisms, resistant to certain anti-microbials, remain relatively uncommon but are continuing to increase year on year, including within the Peninsula. Public Health England has confirmed with hospitals within the region that they are confident in following procedures for dealing with cases identified.

### System-wide Action to Address Antimicrobial Resistance

- 6.2 A successful antimicrobial resistance steering group has been in place in Cornwall for several years and now there is a similar group covering the whole of Devon (The Devon Antimicrobial Stewardship Group).
- 6.3 Outputs from the Cornwall Antimicrobial Resistance Group include the launch of the Antimicrobial Resistance (AMR) section of the Kernow CCG webpage; the availability of primary care antibiotic guidelines in mobile phone application format, and the appointment of two Drug and Bug nurse educators who delivered Infection Prevention and Control, Antimicrobial Stewardship and Antimicrobial Resistance education to 88% of nursing homes in Cornwall. The nurses also delivered education around infection control and urinary tract infection management based on the “To Dip or Not to Dip” project, initiated by Bath and North East Somerset CCG. Eden One Health Conference in May 2017 brought together a diverse group of practitioners from different sectors in Cornwall, including vets and podiatrists, for a one-day session on AMR from a One Health perspective. The day showcased a variety of AMR-related subjects and was highly evaluated by delegates. The lectures from the event are available on YouTube and have been shared widely with stakeholders.
- 6.4 The Devon Antimicrobial Stewardship Group has widened its membership to include academia and dentistry and is exploring links to animal health. The group is working on the development of a comprehensive action plan to ensure effective co-ordination of a Devon-wide approach to addressing antimicrobial resistance. This includes actions to reduce inappropriate antimicrobial demand and use, and actions to prevent and limit the spread of infections across Devon. As part of this the group is supporting the development of a business case for a Devon-wide community infection prevention and control service. The group is supporting World Antibiotic Awareness Week and European Antibiotic Awareness Day 2018. Discussions are also taking place as to whether community IPC is dealt with within AMS or via another pan Devon group with a community IPC focus.
- 6.5 The following table summarises the most up-to-date prescribing indicator data for Devon and Cornwall (Data Source = AMR Fingertips).



**Table 1: Summary of Prescribing Indicator Data for Devon and Cornwall from December 2017, AMR Fingertips**

Indicator	England	South West	Kernow CCG	NEW Devon CCG	South Devon and Torbay CCG	Comment
Twelve month rolling total number of prescribed antibiotic items per STAR-PU by Clinical Commissioning Group (CCG) within England <sup>[1]</sup>	1.03	1.00	1.02	1.01	1.04	No confidence intervals available
Twelve month rolling percentage of prescribed antibiotic items from cephalosporin, quinolone and co-amoxiclav class (%) <sup>[2]</sup>	8.82	8.70	9.90	10.21	10.36	No confidence intervals available

**Explanatory text**

**Total number of prescribed antibiotic items per STAR-PU**

Numerator: Total number of antibiotic items prescribed in practices located within the area ie in a primary care setting. The number of items is a measure of how often a prescriber has decided to write a prescription. It is often used to look at prescriber behaviour as every prescription is an opportunity to change treatment. The item is a reasonable measure of the number of courses of treatment.

Denominator: STAR-PU are weighted units to allow comparisons adjusting for the age and sex of patients' distribution of each practice.

STAR-PU removes confounding effects of age and sex in the comparison of prescribing between different geographical areas.

In this specific indicator, a higher value is associated with increased prescribing, with all CCG areas being greater than the South West average, with SDT and Torbay being greater than the NHSE average.

This indicator does not take into account any antibiotics given through a non-oral route.

**Percentage of prescribed antibiotic items from cephalosporin, quinolone and co-amoxiclav class (%)**

The percentage of broad-spectrum items prescribed in primary care settings accounted for by the following antimicrobials; cephalosporin, fluoroquinolone and co-amoxiclav as a percentage of all antibacterial agents, as defined by the British National Formulary (BNF).

This is a target to reduce the usage of broad-spectrum antibiotics. The respective proportions of broad-spectrum prescribing within specific geographical areas and percentage change over time can be seen.

In this specific indicator, a higher value is associated with increased levels of prescribing, with all CCG areas being greater than the South West and NHS E average.

In this specific indicator, a higher value is associated with increased prescribing, with all CCG areas being greater than the South West average, with SDT and Torbay being greater than the NHSE average.

This indicator does not take into account any antibiotics given through a non-oral route.

<sup>[1]</sup> In order to fully appreciate antimicrobial prescribing, it is necessary to take into consideration demographic characteristics of the population as it may influence levels of prescribing. For that reason, STAR-PU data is adjusted for both age and sex.

STAR-PU is an indirectly standardised ratio that removes confounding effects of age and sex in the comparison of prescribing between different geographical areas. This method allows for more accurate comparison of prescribing. In this specific indicator, a higher value is associated with increased prescribing.

<sup>[2]</sup> This indicator specifically shows the rolling twelve-month percentage of broad-spectrum items that are being prescribed. It is a target to reduce the proportion of broad-spectrum antibiotics consumed. Using this indicator, individuals will be able to see the respective proportion of broad-spectrum prescribing within specific geographical areas, and also monitor the trend of the proportion over time.

## **7 Emergency Planning and Exercises**

- 7.1 All Councils continue to engage with the Local Resilience Forum and the Local Health Resilience Partnership in undertaking their local engagement, joint working, annual exercise programme, responding to incidents and undertaking learning as required.
- 7.2 All Councils contributed to the Health Protection Audit, which was completed in September 2017.

## **8 Work Programme Priorities 2017/18 - Progress Report**

### **8.1 Infection Prevention and Control**

- Health Protection Committee members are routinely updated on community infection prevention and control and have been kept apprised of, and have supported, plans for a Community Infection Management Service.
- The enhanced surveillance of E.coli bacteraemias, driven by the national reduction expectation and the CCG quality premium, has proven to be challenging in 2017/18. Actions are in place for 2018/19 to improve this aspect of E.coli reduction, including regional collaboration and NHS England involvement.

### **8.2 Improving the Resilience of the Health Protection System**

- A full review has been completed with results shared with the Health Protection Committee. This work continues to be taken forward with full engagement of all Local Authorities and Health partners. A full regional exercise was held in October to validate the new radiation monitoring unit guidance before a final plan can be implemented.
- A system wide approach to health protection training for speciality registrars in public health was introduced in 2017 in the South West, including emergency planning and response. This process ensures that registrars understand the wider system of health protection, which includes civil and public protection delivered by the Local Authority, including the wider system of Emergency Planning, Resilience and Response (EPRR) as well as Environmental Health.

### **8.3 Air Quality**

- In 2017/2018, Public Health England, in collaboration with Local Authority colleagues across the South West, planned an air quality conference which was held on 13<sup>th</sup> June 2018.

### **8.4 Antimicrobial Resistance**

- The Cornwall Antimicrobial Resistance Group (CARG) is well established and is seen as a beacon in AMR partnership working and the One Health approach. The Devon AMR Group is newer but getting established and widening its membership. At present, it is supporting the development of a business case for a community infection control service for Devon.
- The Devon baseline assessment of NICE guideline 63 was presented to the National Performance Advisory Group by the Devon AMR Group, and a Devon-wide action plan has been developed following this.

- The E.coli bacteraemia reduction work is progressing, with each individual provider creating and implementing an E.coli reduction action plan. NEW Devon CCG and South Devon & Torbay CCG are involved in work streams emerging from this, including the Community Infection Management Service business case.
- A pilot for implementing a tool to promote antimicrobial stewardship and self-care advice in community pharmacies was planned within Devon and Cornwall led by Public Health England South West. This project is now finished, the data has been collected and data analysis is underway.

#### **8.5 Influenza Vaccination for Care Home and Domiciliary Staff and Special Schools**

- Local Authorities worked with PHE and other partners to support the care sector in promoting staff flu vaccination to protect their residents. A Winter toolkit and a flu bulletin were produced, and guidance was shared and discussed at local care manager forums across the Peninsula. Free vaccination for care staff was introduced nationally from October 2017; this was extended in 2018.

#### **8.6 Implementation of National MMR Initiative**

- A national UK Measles and Rubella elimination strategy is being developed in line with the World Health Organisation target to eliminate these diseases in Europe by 2020. Public Health England Screening and Immunisation Team will be working, through the locality immunisation groups, to develop robust multiagency action plans to further improve MMR uptake. It is anticipated that this will have a beneficial effect on all childhood immunisation programmes.

## **9 Work Programme Priorities 2018/2019**

- MMR vaccination programme – this continues to be a priority with the aim of achieving 95% coverage of the second dose by 5 years of age.
- Flu vaccination programme – ensuring uptake of vaccination rates are achieved and that there is a smooth roll-out of the additional cohorts, with a particular focus on frontline health and care workers to support winter preparedness and the extension to the childhood programme.
- The establishment of a comprehensive Community Infection Prevention and Control Service across the system.
- Assurance that actions are in place following the National Health Protection Audit.
- Air Quality – ensure programmes to improve air quality are in place and continue to secure improvements to air quality.
- Antimicrobial resistance.
- Emerging threats.

## 10 Authors

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In association with members of the Health Protection Committee.

## 11 Glossary

AMR	Anti-microbial resistance
BCG	Tuberculosis (Bacillus Calmette-Guerin) vaccination
CCG	Clinical Commissioning Group
C.diff	Clostridium difficile
CHIS	Child Health Information Services
CVS	Chorionic villus sampling (antenatal screening)
E.coli	Escherichia Coli
HPV	Human papillomavirus testing (for risk of developing cervical cancer)
MMR	Measles, Mumps and Rubella (immunisation)
MRSA	Methicillin resistant Staphylococcus aureus
MSSA	Methicillin sensitive Staphylococcus aureus
NEW Devon	Northern, Eastern and Western Devon (Clinical Commissioning Group)
NIPE	Newborn Infant Physical Examination
NIPT	Non-invasive pre-natal testing
PHE	Public Health England
NHSE	NHS England
CQUIN	Commissioning for Quality and Innovation (incentivised payment system)
TB	Tuberculosis

## 12 Appendices

**Appendix 1:** Health Protection Committee Reporting Arrangements

**Appendix 2:** Infectious Disease Incidence and Trends 2017-18

**Appendix 3:** Immunisation Performance 2017-2018

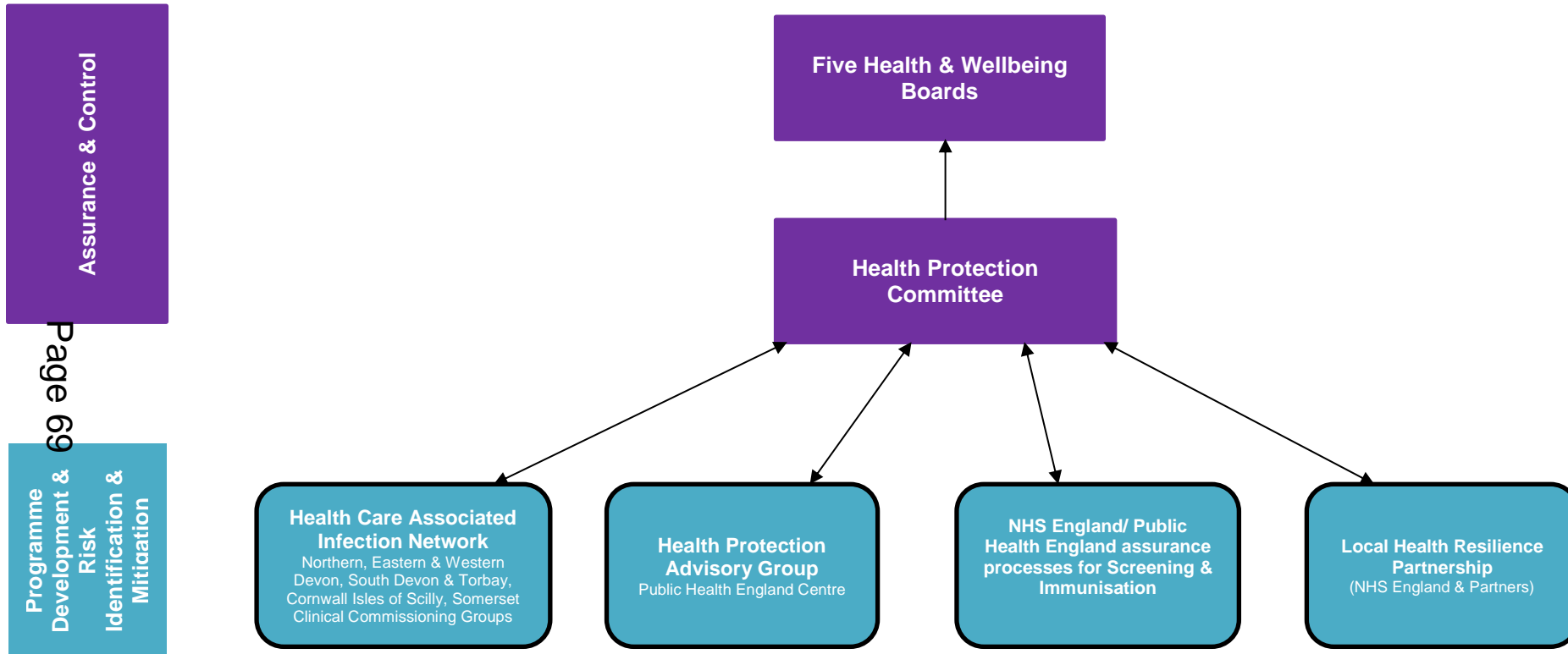
**Appendix 4:** Screening Performance 2017-2018

**Appendix 5:** Healthcare Associated Infections (HCAI) 2017-18

**Appendix 6:** Antimicrobial Resistance: Trends and Developments

## Health Protection Committee Reporting Arrangements

Reporting to the Devon, Plymouth, Torbay, Cornwall and Council of the Isles of Scilly Health & Wellbeing Boards and relationship to existing Health Protection Partnership Forums

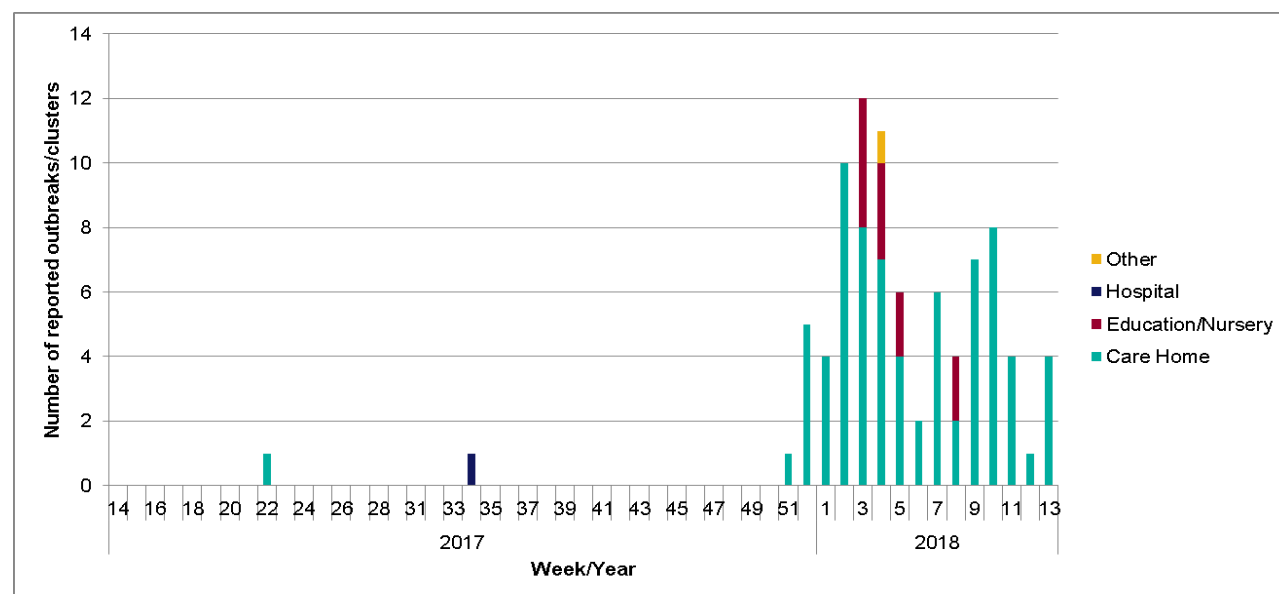


## Infectious Disease Incidence and Trends 2017-18

### Influenza

**Figure 1:** All reports of influenza-like illness outbreaks/clusters (suspected or confirmed) by setting, Cornwall (including Isles of Scilly), Devon, Plymouth and Torbay local authorities, Week 14 2017 to Week 13 2018

**Source:** HP Zone



**Table 1:** All reports of influenza-like illness outbreaks/clusters (suspected or confirmed) by setting, Cornwall (including Isles of Scilly), Devon, Plymouth and local authorities, 2017/2018

**Source:** HP Zone

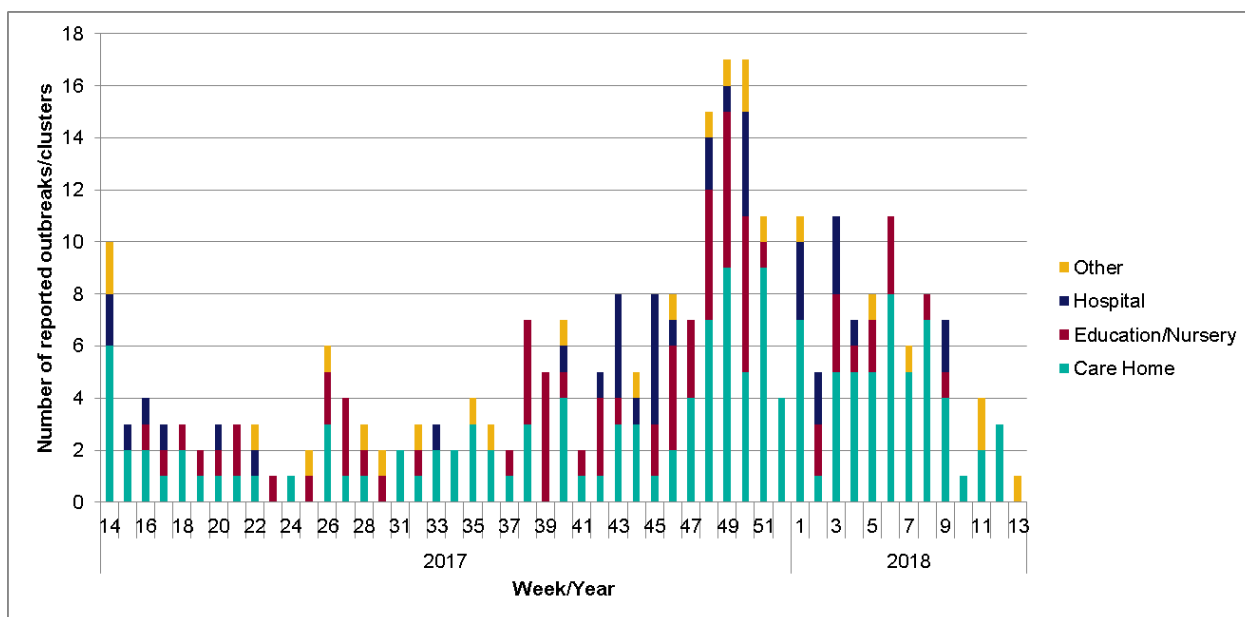
Local Authority	Care Home	Education/Nursery	Hospital	Other	Total
Cornwall (including Isles of Scilly)	9	1	0	0	10
Devon	45	6	0	0	51
Plymouth	4	2	1	0	7
Torbay	16	2	0	1	19

‡ Outbreak/cluster data extracted based on date entered onto HP Zone.

## Gastrointestinal Infection

**Figure 2:** All reports of clusters/outbreaks of gastrointestinal infection (suspected or laboratory confirmed), by setting, including food poisoning outbreaks, Cornwall (including Isles of Scilly), Devon, Plymouth and Torbay Local Authorities, Week 14 2017 to Week 13 2018.

**Source:** HP Zone and HNORS



**Table 2:** All reports of clusters/outbreaks of gastrointestinal infection (suspected or laboratory confirmed), by setting, including food poisoning outbreaks, Cornwall (including Isles of Scilly), Devon, Plymouth and Torbay Local Authorities, Week 14 2017 to Week 13 2018.

**Source:** HP Zone and HNORS

Local Authority	Care Home	Education/Nursery	Hospital	Other	Total
Cornwall (including Isles of Scilly)	40	19	9	9	77
Devon	73	33	30	12	148
Plymouth	22	11	0	1	34
Torbay	10	10	0	2	22

‡ Outbreak/cluster data extracted based on date entered onto HP Zone.

### Data sources:

#### HP Zone

HP Zone is a case management system that captures data on suspected or laboratory confirmed outbreaks within the community that have been reported to the Public Health England Centres (PHECs).

It is believed that reporting of outbreaks is not uniform or consistent and it is likely that only a small portion of outbreaks have samples collected for microbiological confirmation. As such these should be interpreted with caution as it is likely to underestimate the level of community activity. HP Zone reports were extracted and analysed on date entered.

## Hospital Norovirus Outbreak Reporting Scheme (HNORS)

The Hospital Norovirus Outbreak Reporting Scheme (HNORS) is a voluntary web-based surveillance system introduced to help the NHS share information norovirus outbreaks in Trusts. Please note the system is voluntary and may underestimate the number of hospital norovirus outbreaks.

HNORS reports were extracted and analysed on date entered.

## Meningococcal Disease

In 2017-2018, there were eight cases of probable or confirmed meningococcal disease in Devon; 13 in Cornwall; fewer than five in Torbay, and nine in Plymouth. These figures are largely consistent with those from 2016-2017.

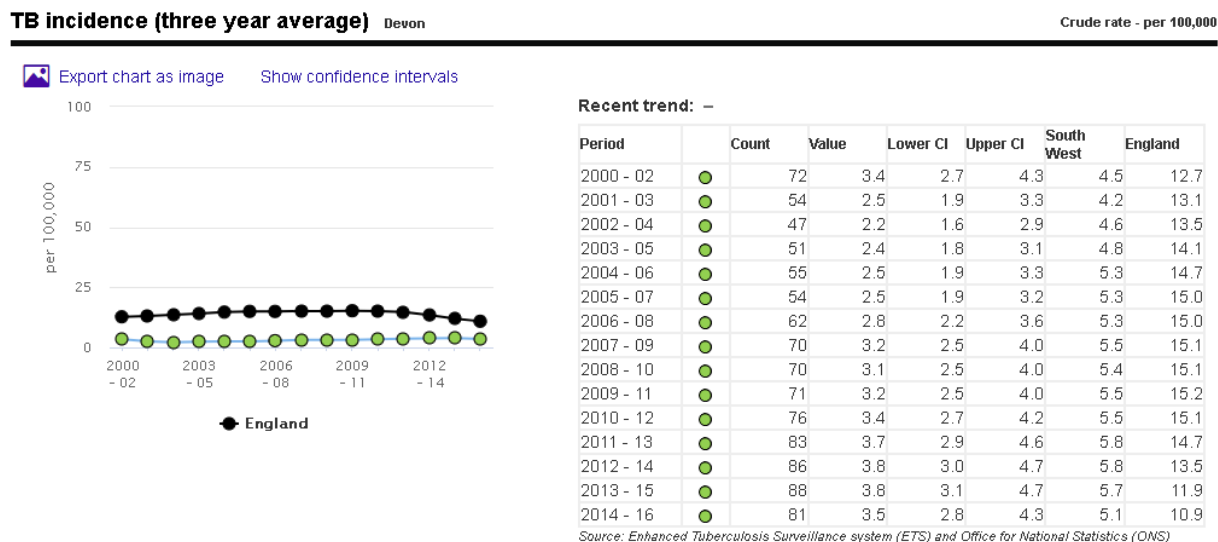
## Scarlet Fever

In 2017-2018, 189 suspected or confirmed cases of scarlet fever were reported across Devon (previous year 185); 155 from Cornwall (127); 42 from Torbay (48) and 73 from Plymouth (89). Forty-eight cases of confirmed invasive group A streptococcal disease were reported from Plymouth (47 in previous year); 34 from Cornwall (23); four from Torbay (11) and 25 from Plymouth (25). Given the severity of this infection, these figures represent a significant burden of disease.

## Tuberculosis

**Figure 3: TB Incidence (three-year average)**

**Source:** PHE Fingertips<sup>1</sup>

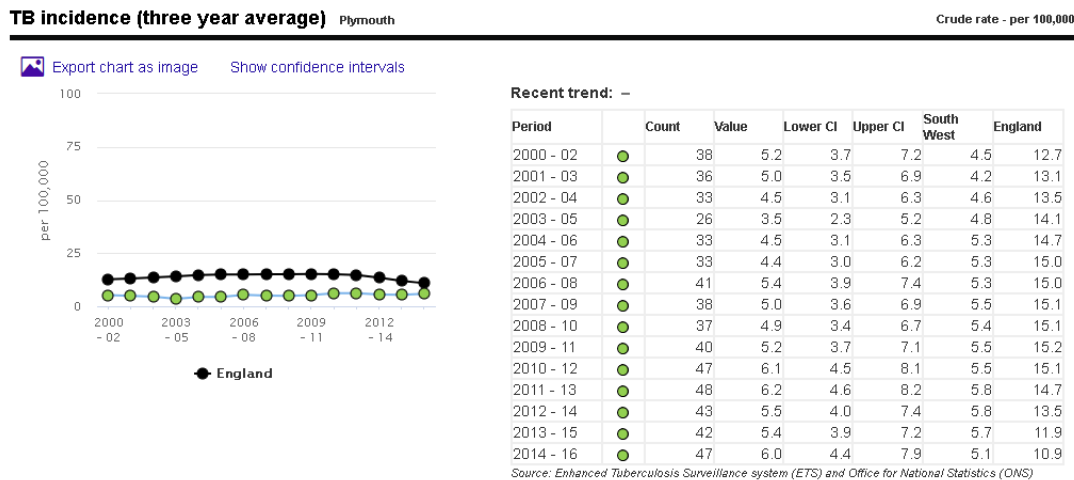


<sup>1</sup> <https://fingertips.phe.org.uk/search/tb#page/4/gid/1/pat/6/par/E12000009/ati/102/are/E06000027>



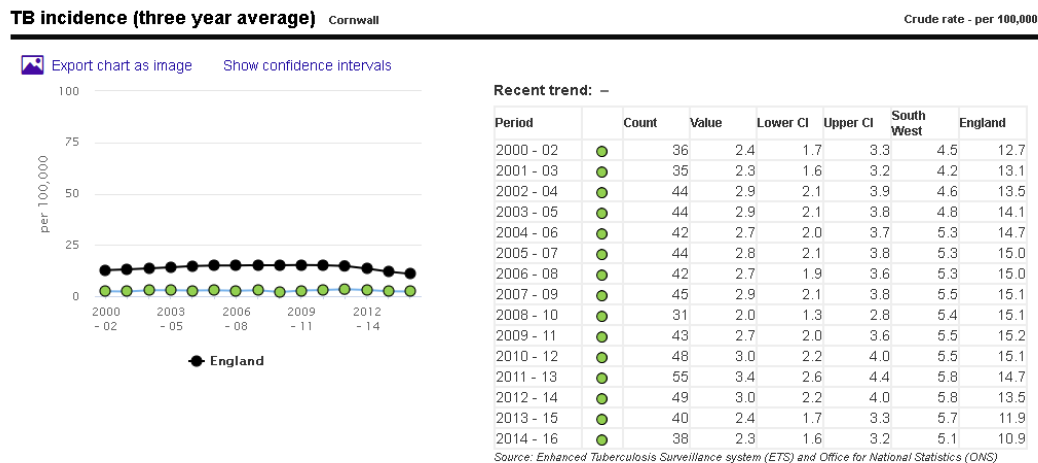
**Figure 4: TB Incidence (three-year average)**

Source: PHE Fingertips<sup>2</sup>



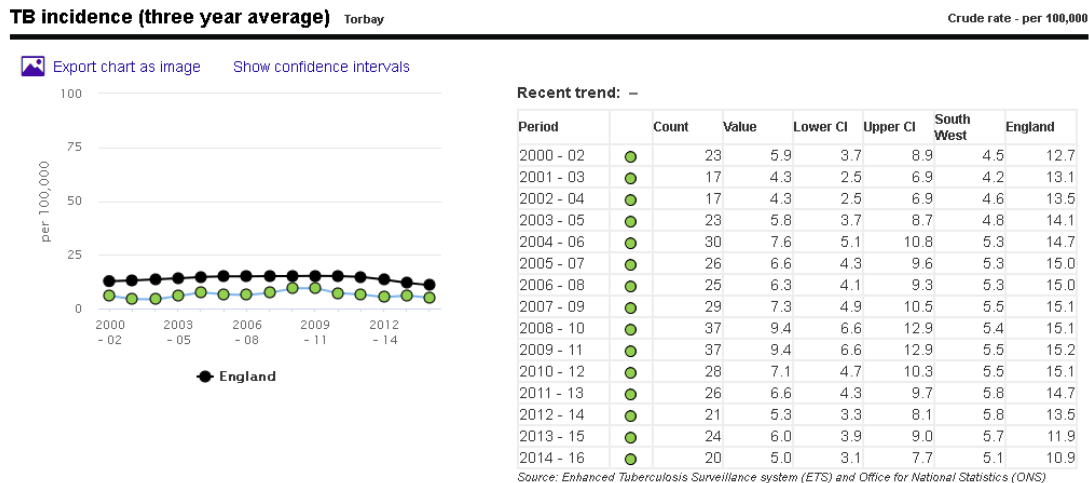
**Figure 5: TB Incidence (three year average)**

Source: PHE Fingertips<sup>3</sup>



**Figure 6. TB Incidence (three year average)**

Source: PHE Fingertips<sup>4</sup>



<sup>2</sup> <https://fingertips.phe.org.uk/search/tb#page/4/gid/1/pat/6/par/E12000009/ati/102/are/E06000027>

<sup>3</sup> <https://fingertips.phe.org.uk/search/tb#page/4/gid/1/pat/6/par/E12000009/ati/102/are/E06000027>

<sup>4</sup> <https://fingertips.phe.org.uk/search/tb#page/4/gid/1/pat/6/par/E12000009/ati/102/are/E06000027>

## Immunisation Performance 2017-2018

### Annual Childhood Immunisations by Local Authority Showing Percentage Coverage for Latest Three Years

Cohort	Indicator	Standard <sup>1</sup>	Geography	2015/16	2016/17	2017/18
12 months	3.03iii - Population vaccination coverage - Dtap / IPV / Hib	95	Devon	92.0	92.6	94.3
			Plymouth	95.5	96.9	96.1
			Torbay	95.5	96.3	95.1
			Cornwall & IoS	94.5	93.9	93.9
			England	93.6	93.4	93.1
	3.03iv - Population vaccination coverage - MenC	95	Devon	95.2		
			Plymouth	97.3		
			Torbay	97.4		
			Cornwall & IoS	96.3		
			England	-		
	3.03v - Population vaccination coverage - PCV	95	Devon	92.4	93.1	94.6
			Plymouth	95.4	96.9	96.2
Torbay			95.9	96.4	95.7	
Cornwall & IoS			94.7	94.0	93.9	
England			93.5	93.5	93.3	
Population vaccination coverage - MenB	95	Devon			93.9	
		Plymouth			96.0	
		Torbay			95.5	
		Cornwall & IoS			93.6	
		England			92.5	
24 months	3.03iii - Population vaccination coverage - Dtap / IPV / Hib (2 years old)	95	Devon	96.2	95.3	95.7
			Plymouth	97.7	97.6	97.7
			Torbay	97.5	98.0	97.0
			Cornwall & IoS	95.8	96.1	95.5
			England	95.2	95.1	95.1
	3.03vi - Population vaccination coverage - Hib / MenC booster	95	Devon	91.8	92.4	91.9
			Plymouth	95.1	94.5	95.7
			Torbay	94.9	94.8	94.6
			Cornwall & IoS	92.6	92.6	91.4
			England	91.6	91.5	91.2
3.03vii - Population vaccination coverage - PCV booster	95	Devon	91.9	92.7	92.2	
		Plymouth	94.9	94.5	95.9	
		Torbay	94.7	95.1	94.8	
		Cornwall & IoS	93.2	93.0	91.7	
		England	91.5	91.5	91.0	

Cohort	Indicator	Standard <sup>1</sup>	Geography	2015/16	2016/17	2017/18
5 years	3.03viii - Population vaccination coverage - MMR for one dose	95	Devon	92.5	93.4	92.7
			Plymouth	95.4	95.3	95.7
			Torbay	95.2	95.2	95.4
			Cornwall & IoS	92.5	93.0	91.4
			England	91.9	91.6	91.2
	3.03ix - Population vaccination coverage - MMR for one dose	95	Devon	95.5	95.7	95.2
			Plymouth	96.6	97.4	97.9
			Torbay	96.8	97.8	97.2
			Cornwall & IoS	96.2	96.1	95.9
			England	94.8	95.0	94.9
	3.03vi - Population vaccination coverage - Hib / Men C booster	95	Devon	94.9	94.8	94.1
			Plymouth	94.8	95.3	96.5
Torbay			96.1	96.9	95.5	
Cornwall & IoS			95.1	95.1	94.6	
England			92.6	92.6	92.4	
3.03x - Population vaccination coverage - MMR for two doses	95	Devon	91.5	91.3	90.3	
		Plymouth	90.4	91.4	94.1	
		Torbay	92.1	92.1	93.9	
		Cornwall & IoS	91.6	90.9	95.6	
		England	88.2	87.6	92.4	

1 National Screening and immunisation Programme standard. Where this is blank, no standard has been set.

Where coverage is blank, no programme was in place or data is not yet available.

## Annual adolescent, adult and influenza immunisations by local authority showing percentage coverage for latest three years

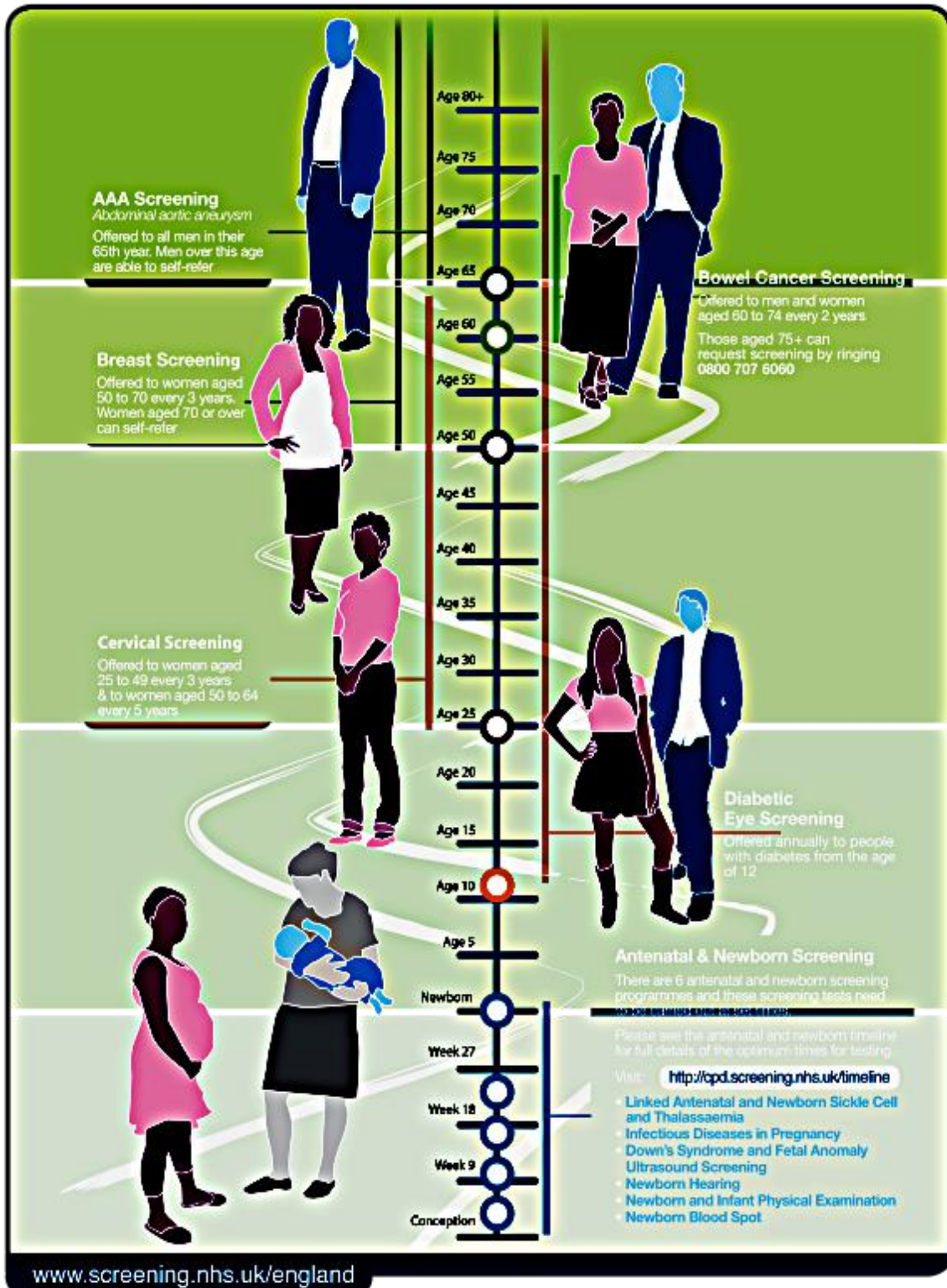
Indicator	Standard <sup>1</sup>	Geography	2015/16	2016/17	2017/18
3.03xii - Population vaccination coverage - HPV (%)	86.1	Devon	86.9	86.2	Not yet published
		Plymouth	89.4	85.1	Not yet published
		Torbay	83.1	85.0	Not yet published
		Cornwall & IoS	79.5	78.6	Not yet published
		England	87.0	87.2	Not yet published
3.03xiii - Population vaccination coverage – PPV (aged 65+) (%)	68.9	Devon	70.2	70.5	69.9
		Plymouth	68.7	68.7	67.1
		Torbay	67.5	67.7	68.8
		Cornwall	67.0	66.7	66.2
		England	70.1	69.8	69.5
3.03xiv - Population vaccination coverage - Flu (aged 65+) (%)	75	Devon	69.8	69.8	72.4
		Plymouth	71.5	70.3	71.5
		Torbay	66.4	66.4	71.2
		Cornwall & IoS	69.4	68.4	71.1
		England	71	70.5	72.6
3.03xv - Population vaccination coverage - Flu (at risk individuals) (%)	75	Devon	42	46.2	49.1
		Plymouth	44.9	46.0	47.5
		Torbay	40.6	45.8	48.6
		Cornwall & IoS	45.6	44.4	47.0
		England	45.1	48.6	48.9
3.03xviii - Population vaccination coverage - Flu (2-4 years old up to 2016/17, 2017/18 2-3 year olds) (%)		Devon	41.3	44.3	51.2
		Plymouth	33.6	37.2	44.0
		Torbay	34.8	38.4	44.3
		Cornwall & IoS	33.8	34.2	38.2
		England	34.4	38.1	43.5
3.03xvii - Population vaccination coverage - Shingles vaccination coverage (70 years old) (%)		Devon	60.3	52.3	Not yet published
		Plymouth	54.3	51.8	Not yet published
		Torbay	52.6	42.4	Not yet published
		Cornwall & IoS	53.8	40.1	Not yet published
		England	54.9	48.3	Not yet published

Source: National vaccination coverage statistics, Public Health England (GOV.UK) <sup>1</sup>  
National Screening and Immunisation Programme standard

National Screening Programmes - Summary



NHS Screening Timeline



## Screening Performance

### Cancer Screening (Breast, Cervical, Bowel) – Showing Percentage Coverage for Latest Three Years

Indicator	Lower threshold <sup>1</sup>	Standard <sup>2</sup>	Geography	2015	2016	2017
Breast Cancer screening coverage	70	80	Devon	79.1	78.8	78.3
			Plymouth	79.1	79.3	79.0
			Torbay	76.7	74.7	74.1
			Cornwall	80.3	80.0	79.3
			England	75.4	75.5	75.4
Cervical Cancer screening coverage	75	80	Devon	77.7	77.1	76.6
			Plymouth	75.5	74.5	73.6
			Torbay	75.9	74.8	73.9
			Cornwall	76.4	75.7	74.9
			England	73.5	72.7	72.0
Bowel Cancer screening coverage	55	60	Devon	60.5	62.6	64.2
			Plymouth	61.3	61.6	61.1
			Torbay	62.0	61.4	61.8
			Cornwall	58.3	60.5	61.7
			England	57.1	57.9	58.8

<sup>1</sup> Threshold based on 2017-18 Public Health Functions Agreement

<sup>2</sup> National Screening and Immunisation Programme Standard

## Non Cancer Screening – Showing Percentage Coverage for Latest Three Years at Quarter 4

Indicator	Acceptable <sup>1</sup>	Achievable <sup>2</sup>	Geography	Trust/Service	2015/16 Q4	2016/17 Q4	2017/18 Q4
				<b>Quarterly figure</b>			
Infectious diseases in pregnancy - HIV coverage	≥90	≥95	Devon	Royal Devon and Exeter NHS Foundation Trust	99.1	100.0	99.7
				Northern Devon Healthcare NHS Trust	99.8	99.5	98.9
			Plymouth	Plymouth Hospitals NHS Trust	99.6	99.7	99.9
			Torbay	South Devon Foundation Trust	-	-	-
				Torbay and South Devon NHS Foundation Trust	97.2	99.2	99.1
			Cornwall	Royal Cornwall Hospitals NHS Trust	99.7	99.9	99.9
			England				
Sickle cell and Thalassaemia coverage	≥95	≥99	Devon	Royal Devon and Exeter NHS Foundation Trust	99.5	100.0	99.7
				Northern Devon Healthcare NHS Trust	99.8	99.5	98.9
			Plymouth	Plymouth Hospitals NHS Trust	99.8	99.7	99.9
			Torbay	South Devon Foundation Trust	-	-	-
				Torbay and South Devon NHS Foundation Trust	97.7	99.2	98.1
			Cornwall	Royal Cornwall Hospitals NHS Trust	99.7	99.9	100.0
			England				
Newborn blood spot coverage	≥95	≥99.9	Devon	NHS North, East, West Devon (CCG at birth)	90.7	97.6	92.6
			Plymouth	NHS North, East, West Devon	90.7	97.6	92.6
			Torbay	NHS South Devon and Torbay	86.0	94.1	99.1
			Cornwall	NHS Kernow	86.9	92.3	93.2
				England			
Newborn hearing coverage	≥95	≥99.5	Devon	North Devon	98.6	98.5	98.9
				Torbay and Teignbridge	98.7	99.4	99.1
			Plymouth	Plymouth	99.5	99.2	98.9
			Torbay	Torbay and Teignbridge	98.7	99.4	99.1
			Cornwall	Cornwall and Isles of Scilly	99.9	99.7	99.6
			England				

Indicator	Acceptable <sup>1</sup>	Achievable <sup>2</sup>	Geography	Trust/Service	2015/16 Q4	2016/17 Q4	2017/18 Q4
Newborn & infant physical examination coverage	>=95	>=99.5	Devon	Royal Devon and Exeter NHS Foundation Trust	98.5	98.6	98.9
				Northern Devon Healthcare NHS Trust	97.9	99.1	98.6
			Plymouth	Plymouth Hospitals NHS Trust	97.6	96.2	96.6
			Torbay	South Devon Foundation Trust	97.3	97.0	98.4
				Torbay and South Devon NHS Foundation Trust	86.0	94.1	98.4
			Cornwall	Royal Cornwall Hospitals NHS Trust	-	-	90.8
England							
* Diabetic eye screening uptake	>=70	>=80	Devon	North and East Devon Diabetic Eye Screening Programme	82.6	87.5	88.8
				South Devon NHS Diabetic Eye Screening Programme	87.7	87.1	86.3
			Plymouth	Plymouth Diabetic Eye Screening Programme	80.1	79.6	79.3
			Torbay	South Devon NHS Diabetic Eye Screening Programme	87.7	87.1	86.3
				Cornwall	Cornwall Diabetic Eye Screening Programme	81.5	78.8
			England				
* Abdominal Aortic Aneurysm Completeness of offer	>=67.5	>=75	Devon	South Devon AAA Screening Cohort	99.9	99.9	84.3
				Somerset and North Devon AAA Screening Cohort	99.8	100.0	99.7
			Plymouth	Peninsula AAA Screening Cohort	99.7	99.9	87.4
			Torbay	South Devon AAA Screening Cohort	99.9	99.9	84.3
			Cornwall	Peninsula AAA Screening Cohort	99.7	99.9	87.4
			England				

\* All figures are for coverage except provider figures for diabetic eye screening which represent uptake

\* AAA 2015/16 Represented 'completeness of offer'; AAA 2017/18 changed to Coverage of annual surveillance screen  
Where data field is blank, no programme was in place or data is not available.



## Healthcare Associated Infections (HCAI) 2017-18

Healthcare Associated Infections Report for Northern, Eastern and Western Devon Clinical Commissioning Group and South Devon and Torbay Clinical Commissioning Group (the Devon CCGs), 2017-18.

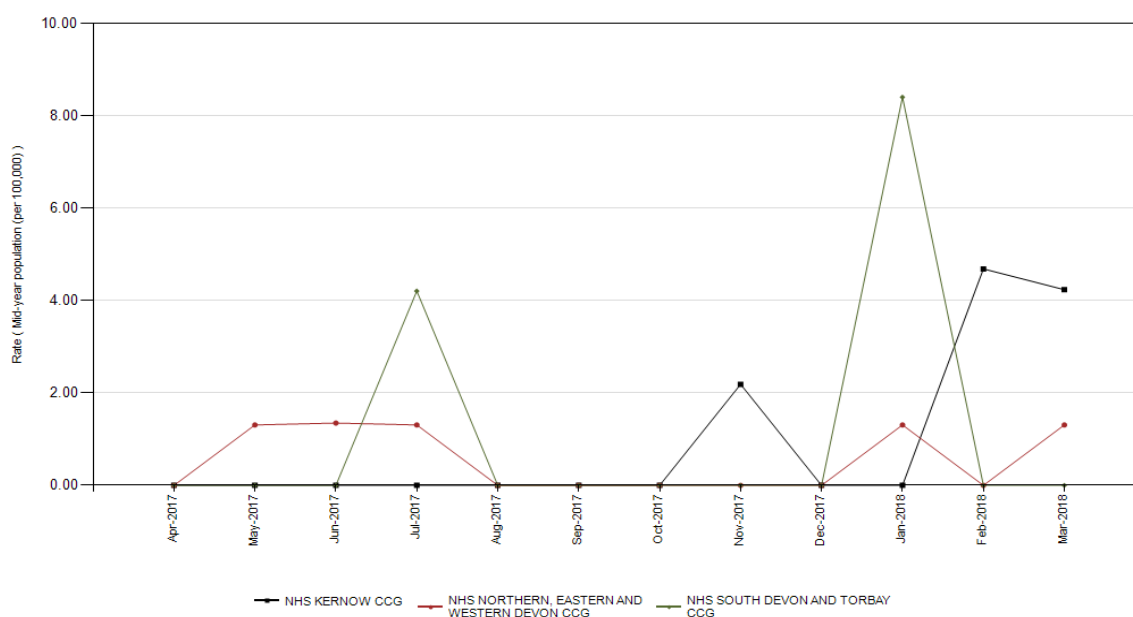
Extracted and amended from May 2018 Joint Quality Committee report with additions for Cornwall.

### 1. Executive Summary

This report provides information and updates against the following Infection Prevention and Control areas:

- Healthcare Associated Infections (HCAI)
- Gram negative Bloodstream Infection Reduction (GNBSI)

### 2. Healthcare Associated Infections - Methicillin Resistant *Staphylococcus Aureus* (MRSA)

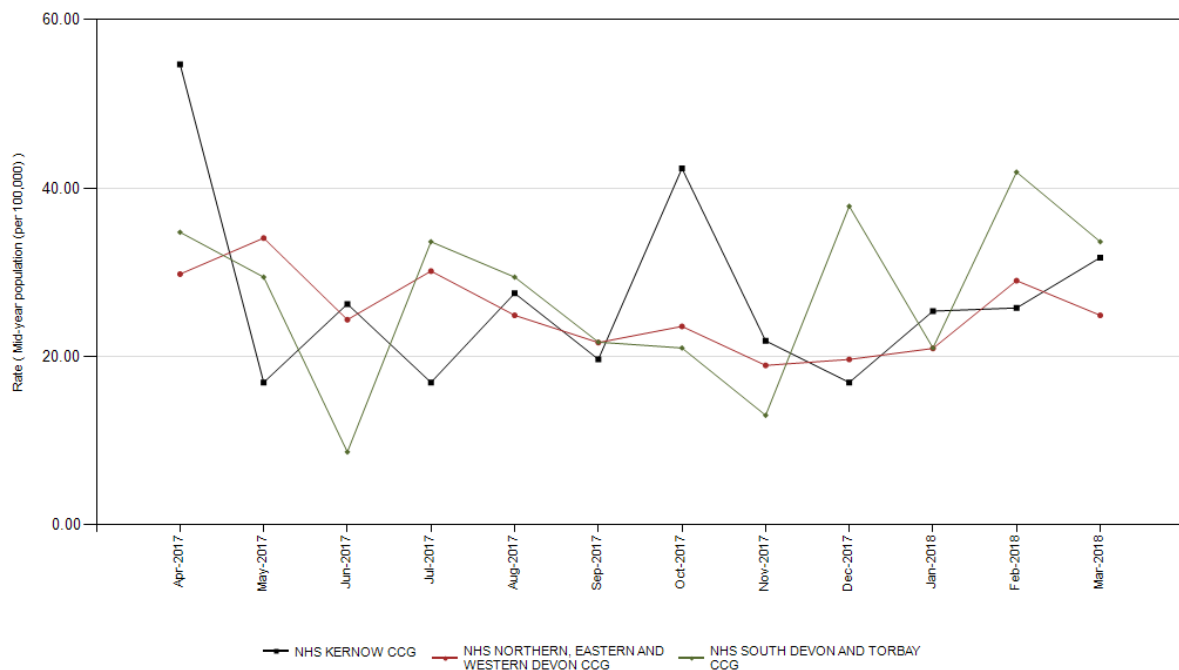


The above graph courtesy of Public Health England.

As of April 2018, the requirements for MRSA post-infection reviews (PIR) have changed. There is no longer a national requirement for a PIR to be completed, although local reviews are still expected. This change has been communicated to all NHS providers.

In Cornwall, rates remain low and the post infection review process continues despite the relaxed requirements.

### 3 Healthcare Associated Infections - Methicillin Sensitive *Staphylococcus Aureus* (MSSA)



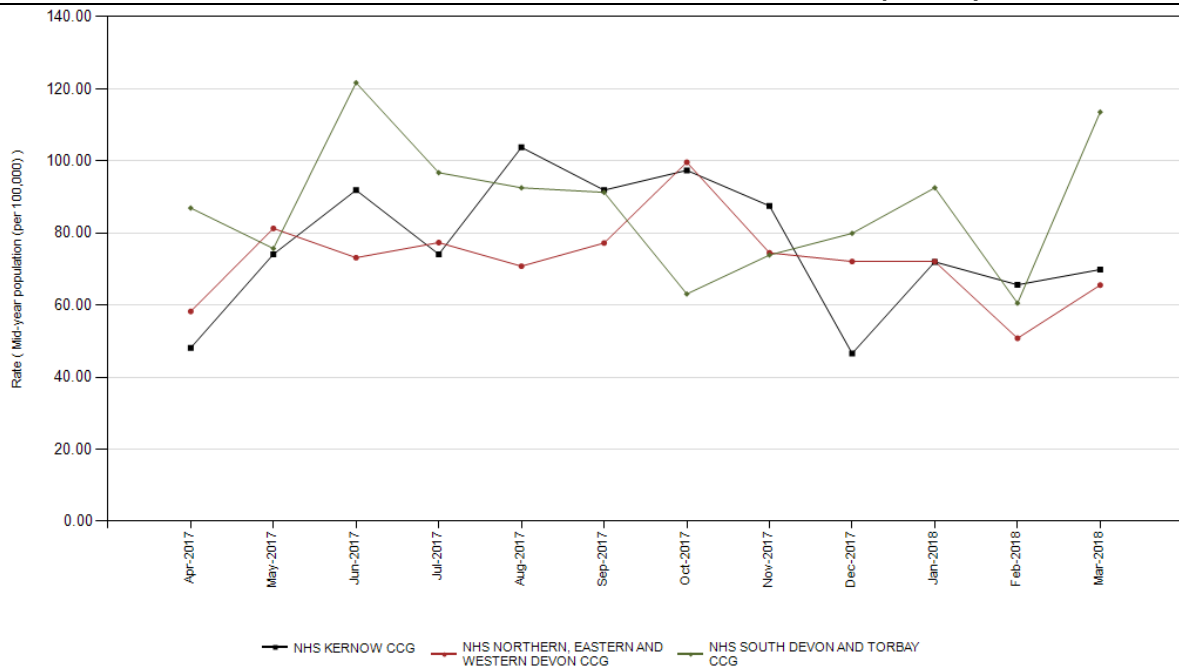
The above graph courtesy of Public Health England.

In NEWD CCG, MSSA bacteraemia rates remain steady.

SDTCCG has a smaller population so the rate is more volatile - the increases seen on this graph are down to one or two patients per month and so conclusions cannot be drawn at this time. However, in discussion with the NHS provider, thematic reviews will be undertaken of all MSSA cases identified across acute and community settings for a period of three months.

In Cornwall some work has in the acute setting has focussed on line care.

#### 4 Healthcare Associated Infections - *Escherichia Coli (E coli)*



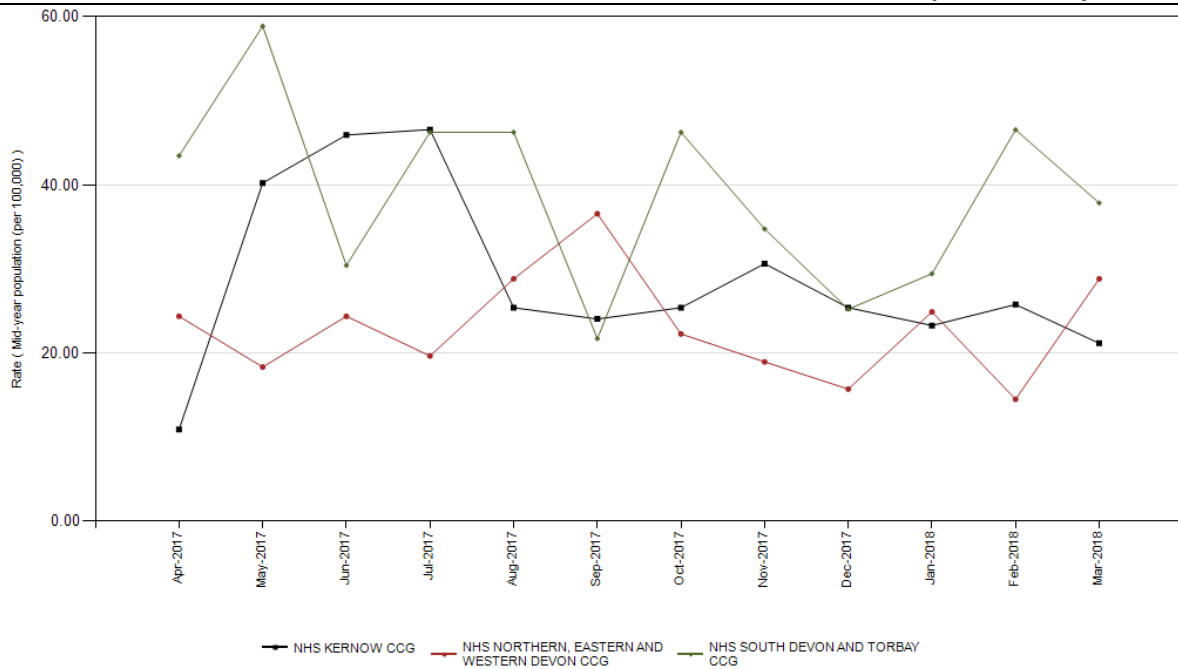
The above graph courtesy of Public Health England.

E.coli bacteraemia across both CCGs, as shown in the graph above, broadly track the averages provided by Public Health England (PHE) for England and the South West.

The Quality Premium for 2017-18 includes a 10% E.coli bacteraemia reduction. This work is being taken forward jointly by NEW Devon CCG and South Devon & Torbay CCG, and is being reported quarterly to the Quality Committees in Common. This target has not been achieved this year. The target for 2018/19 has not yet been released but is likely to include a further 10% reduction.

In Cornwall, rates continue to rise. Joint work programmes focus on urinary sources. Clear reduction strategies are not emerging.

## 5 Healthcare Associated Infections - *Clostridium difficile* (*C difficile*)



The above graph courtesy of Public Health England.

The graph above shows all cases of *C difficile* within NEWDCCG. The community acquired cases, which make-up the larger proportion of the population cases, are not scrutinised for avoidability like those in acute and community hospitals.

The case numbers for NEWD CCG (208) are below the nationally set trajectory (219). The case numbers for SDT CCG (109) are above the nationally set trajectory (96).

The nationally mandated targets for acute providers have all been reduced by one case for 2018/19.

In Cornwall, the majority of hospital onset cases occur despite good care.

## Antimicrobial Resistance: Trends and Developments

**Table 1:** *E.coli* bacteraemia rates per 100,000 population, by CCG and England, 2013/14 to 2017/18

Source: HCAI Data Capture System

Source: HCAI Data Capture System

Financial Year	North, East and West (NEW) Devon CCG	South Devon and Torbay CCG	Kernow CCG	England
2013/14	57.2	78.2	55.9	63.7
2014/15	66.9	77.2	53.7	65.9
2015/16	68.4	80.1	61.4	69.8
2016/17	69.6	87.6	71.0	74.1
2017/18	72.9	87.5	77.0	74.3

**Figure 1:** Rates of *E. coli* bacteraemia resistant to third-generation cephalosporins or ciprofloxacin in patients of different age groups. Data derived from voluntary reports to SGSS; 85% of isolates were subject to susceptibility tests

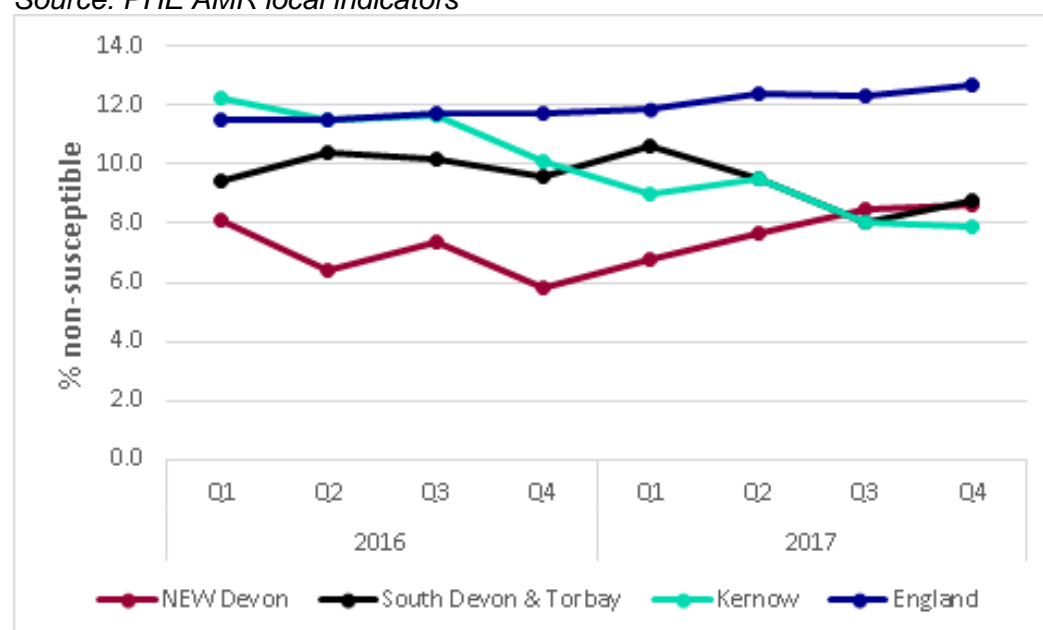
Source: ESPAUR Report 2017

Please see ESPAUR Report 2017 for figures:

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/656611/ESPAUR\\_report\\_2017.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/656611/ESPAUR_report_2017.pdf)

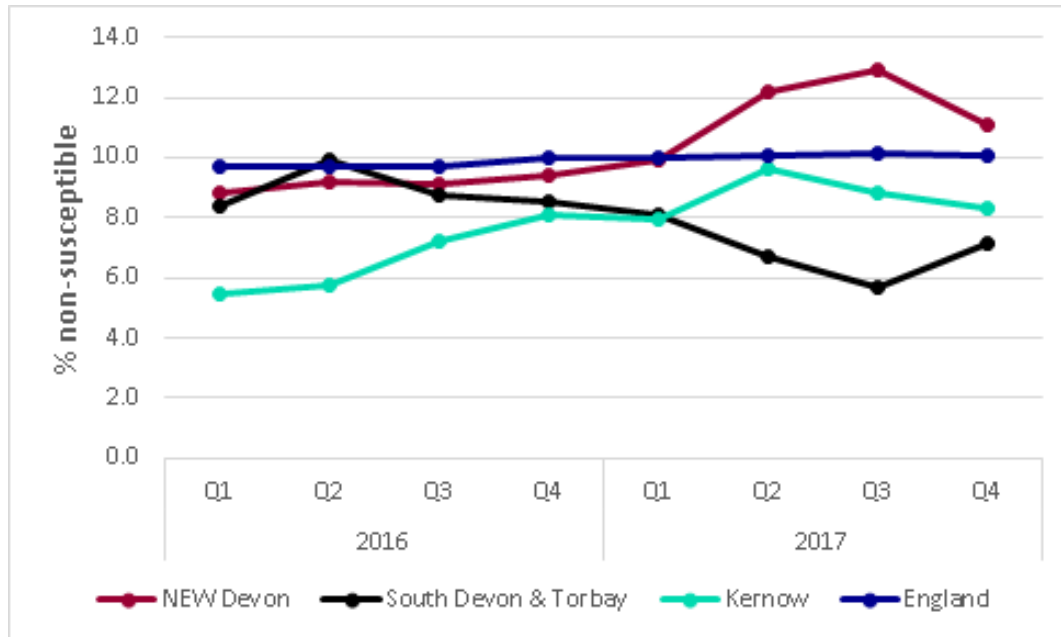
**Figure 2:** Rolling quarterly average proportion of *E. coli* blood specimens non-susceptible to 3<sup>rd</sup> generation cephalosporins, by quarter

Source: PHE AMR local indicators<sup>1</sup>



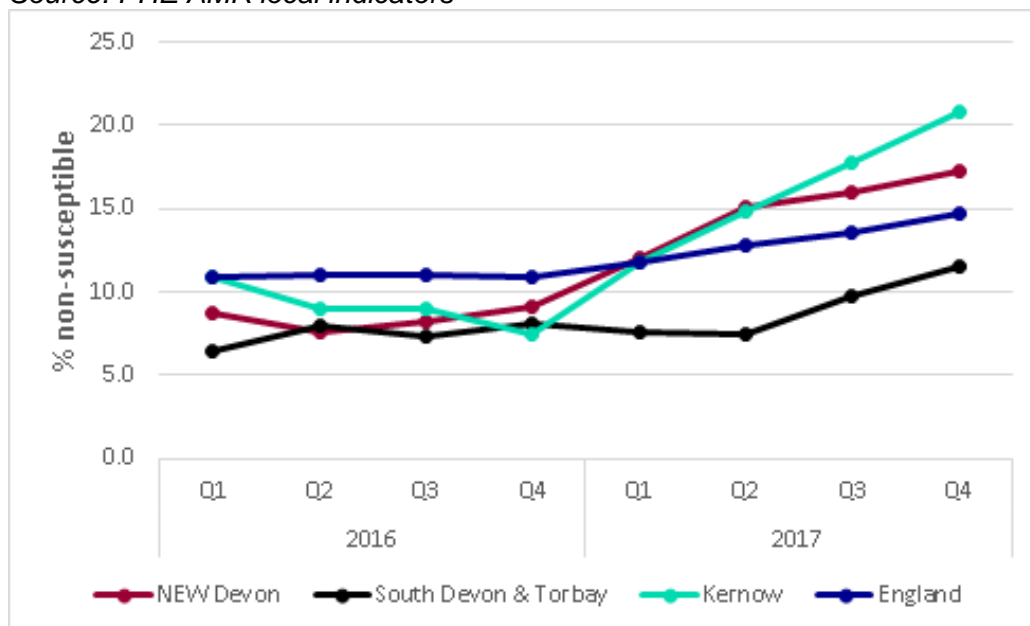
**Figure 3:** Rolling quarterly average proportion of *E. coli* blood specimens non-susceptible to gentamicin, by quarter

Source: *PHE AMR local indicators*<sup>1</sup>



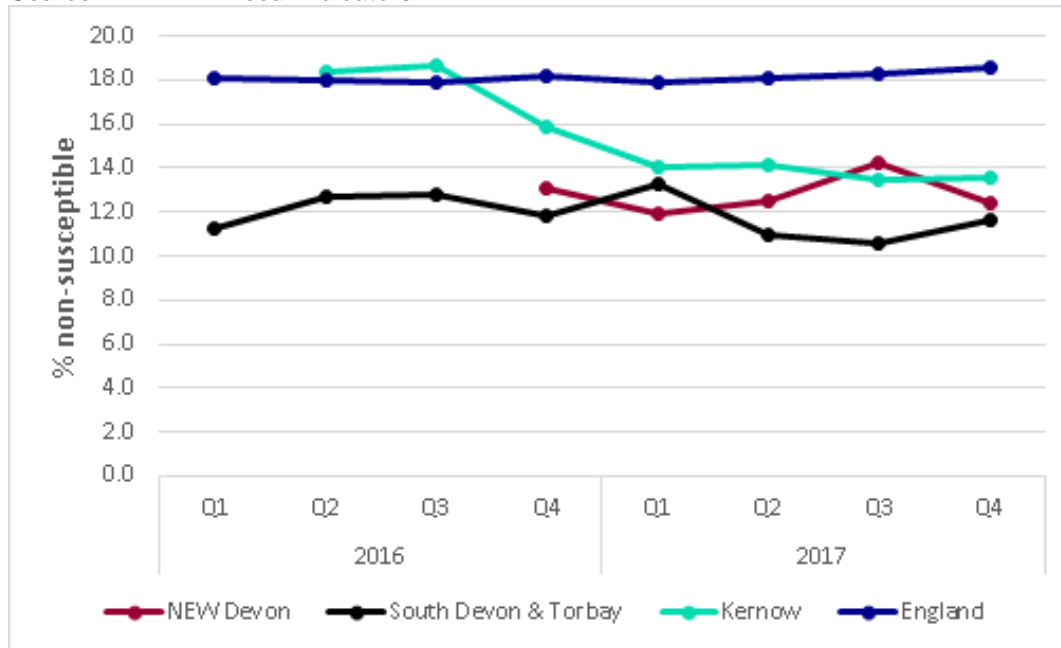
**Figure 4:** Rolling quarterly average proportion of *E. coli* blood specimens non-susceptible to piperacillin/tazobactam, by quarter

Source: *PHE AMR local indicators*<sup>1</sup>



**Figure 5:** Rolling quarterly average proportion of *E. coli* blood specimens non-susceptible to ciprofloxacin, by quarter\*

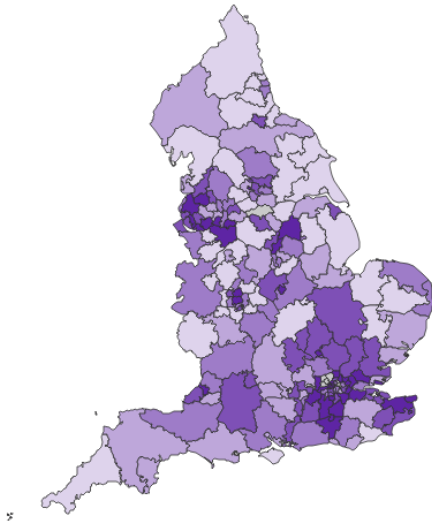
Source: PHE AMR local indicators<sup>1</sup>



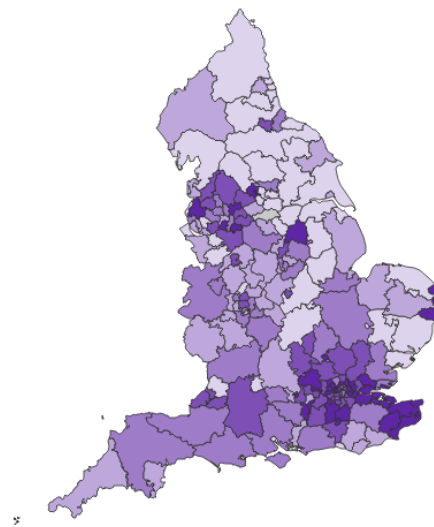
\*Where less than 70% specimens have been tested for a particular CCG the results have been suppressed for data quality reasons.

**Figure 6:** Rolling quarterly average proportion of E. coli from blood non-susceptible to: A (a 3rd generation cephalosporin), B (gentamicin), C (piperacillin/tazobactam), D (ciprofloxacin). Data presented by CCG for quarter four 2017. The colour coding for the level of resistance is presented in quintiles. Source: PHE AMR local indicators<sup>1</sup>

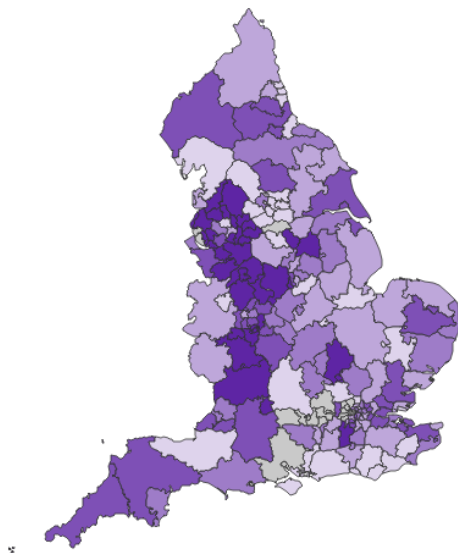
A



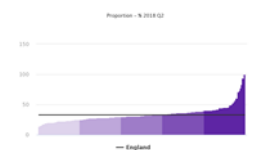
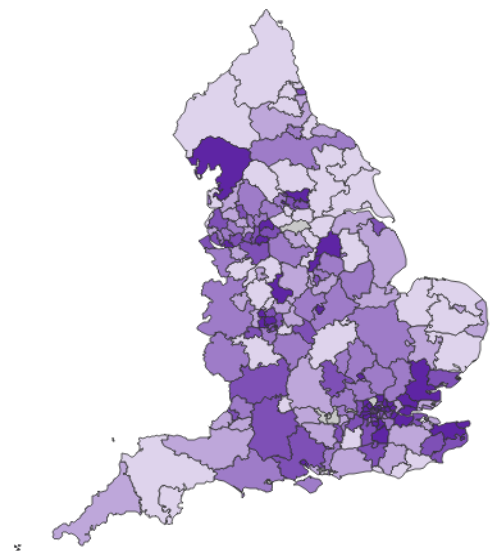
B



C



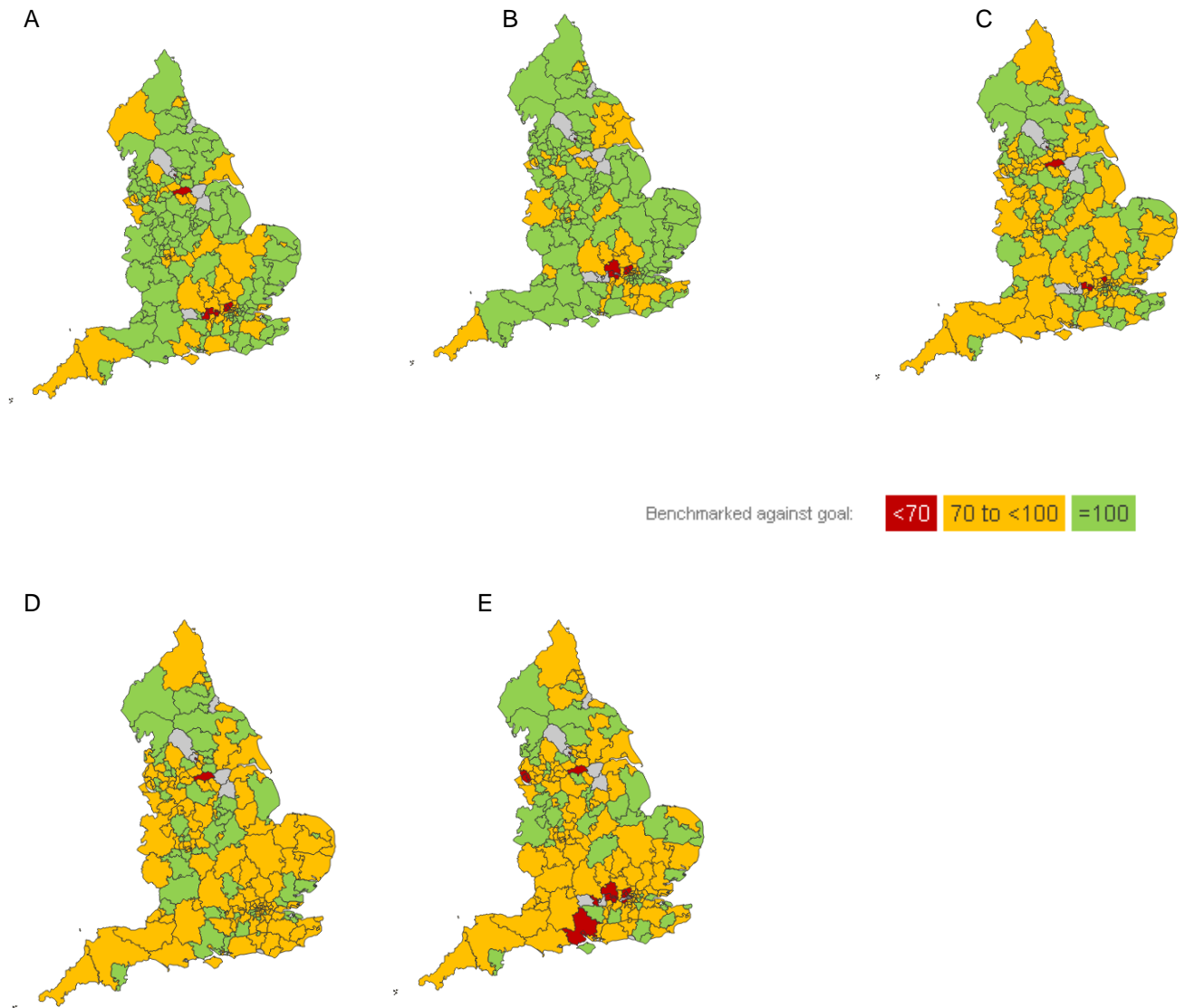
D





**Figure 7:** Proportion of *E.coli* from blood tested for susceptibility to: A (a carbapenem), B (a 3<sup>rd</sup> generation cephalosporin), C (ciprofloxacin), D (gentamicin), E (piperacillin/tazobactam). Data presented by CCG for quarter four 2017

Source: PHE AMR local indicators<sup>1</sup>



**Carbapenemase producing organisms**

In 2017/18 there were 12 episodes referred from hospitals within Devon, Torbay, Cornwall and Plymouth local authorities that were confirmed as CPOs by AMRHAI, an increase from 2016/17, in which 11 episodes were confirmed CPOs.

**References**

1. Public Health England. AMR Local Indicators <https://fingertips.phe.org.uk/profile/amr-local-indicators>